









# 2023/24 BUDGET FINANCIAL STATEMENTS





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### 1. COMMUNITY FINANCIAL REPORT

### **BACKGROUND**

The following report outlines Council's budgeted financial position and performance for the 2023/24 financial year. The information contained in this report is based upon Council's budgeted Financial Statements for the three-year period commencing in 2023/24 with a comparison to the 2022/23 forecast year end position. The budgeted financial statements are contained in Section 2 of this report and include:

- Statement of Income and Expenditure expected revenue and expenses.
- Statement of Financial Position anticipated assets (what we own), liabilities (what we owe) and community equity (our net worth).
- Statement of Cash Flows how forecast revenue received and expenses paid will impact on Council's cash balance.
- Statement of Changes in Equity summary of the forecast transfers to and from equity accounts including accumulated surplus, capital and other reserves.

Council maintains a robust long term financial forecast in order to ensure Council continues to be sustainable in the long term. This forecast is used to calculate sustainability ratios in line with Department of State Development, Infrastructure, Local Government and Planning requirements. These ratios are designed to provide an indication of the performance of Council against key financial sustainability criteria which should be met to ensure the prudent management of financial risks. An analysis of these ratios is detailed later in this report.

### **ANNUAL BUDGET 2023/24 AT A GLANCE**

| Statement of Income and Exp | penditure (\$'000) | Financia                     | l Position (\$'000) |
|-----------------------------|--------------------|------------------------------|---------------------|
| Operating Revenue           | 377,915            | Current Assets               | 70,416              |
| Capital Revenue             | 56,319             | Non-Current Assets           | 4,862,007           |
| Total Revenue               | 434,234            | Total Assets                 | 4,932,423           |
| Operating Expenses          | 377,666            | Current Liabilities          | 113,196             |
| Capital Expenses            | 14,000             | Non-Current Liabilities      | 158,750             |
| Total Expenses              | 391,666            | Total Liabilities            | 271,946             |
| Net Result                  | 42,568             | Net Community Assets         | 4,660,477           |
| Capital Exp                 | penditure (\$'000) | В                            | orrowings (\$'000)  |
| Capital Works Program       | 164,792            | Outstanding Borrowings       | 174,112             |
| Repayment of Borrowings     | 27,149             | Borrowings per Assessment \$ | 2,297               |

The annual operating budget ensures that Council has adequate revenue to fund expenditure that meets the needs of the community. The capital budget provides for the delivery of infrastructure to service the region now and in the future. The long term forecast focuses on Council's ability to continue to meet community needs over the long term as the community grows.

Council's operations during 2022/23 have been impacted by high inflation levels, supply chain shortages and delays and rising interest rates. Considering this and the ongoing inflationary pressures, Council's 2023/24 Budget has endeavoured to strike a balance between maintaining service levels, the delivery of the capital works program, and keeping rates affordable. Based upon a 2022/23 rates benchmarking report, the Cairns ratepayers continue to pay some of the lowest rates and utility charges in Queensland when compared to similar local government areas.

The 2023/24 Budget sets out a Capital Works program of \$164.8M and sees all ratepayers receiving a rate rise of 5.99%.

#### **BUDGET ASSUMPTIONS AND PRINCIPLES**

Under the requirements of the *Local Government Regulation 2012*, Council's budget for each financial year must be prepared on an accruals basis and include financial statements for the year for which it was prepared and the next two financial years.

The results of this budget are linked to the Corporate Plan which provides the strategic direction of Council and the Operational Plan which outlines key objectives and deliverables for Council for the upcoming year. The budget forms the basis of Council's Long Term Financial Forecast and is aligned with Council's Asset Management Plan and Capital Works Program.

Council controls and manages infrastructure assets that are largely unique to the public sector. These infrastructure assets include roads, bridges, footpaths, water reticulation and sewerage assets, which generally have very long useful lives and can only be used for providing local government services. The costs associated with the maintenance, depreciation and replacement of these assets form a material part of Council's annual expenditure.

During 2023/24 Council will continue to manage costs by ensuring that the business is operating efficiently and effectively while keeping rate rises at a minimum and not increasing reliance on long term debt.

### **CORPORATE FINANCIAL STATEMENTS**

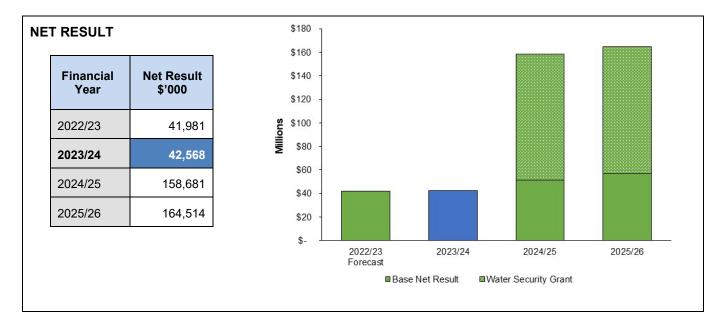
### STATEMENT OF INCOME AND EXPENDITURE

#### **NET RESULT**

Council's net result reflects total revenue less total expenses. It incorporates capital income and expenditure however does not include expenditure amounts for capital projects.

Council has forecasted a net result of \$42.0M for the Financial Year 2022/23, with a budgeted result of \$42.6M for the Financial Year 2023/24. The net result increases to \$158.7M for the Financial Year 2024/25 and \$164.5M for the Financial Year 2025/26 due to grant funding for the Cairns Water Security Strategy of \$107.5M each year.

The following graph shows a breakdown of the net result and capital grant funding.

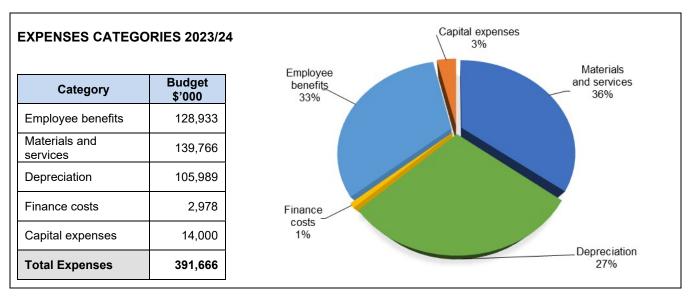


#### **REVENUE**

#### **REVENUE CATEGORIES 2023/24** Fees and Net rates and charges utility charges 73% **Budget** Grants, Category \$'000 subsidies and contributions Net rates and utility 318,691 2% charges Fees and charges 28,188 Other operating Grants, subsidies and 8,028 income contributions 4% Other operating 18,397 income Interest revenue Interest revenue 4,611 Capital revenue Capital revenue 56,319 13% **Total Revenue** 434,234

Rates and utility charges continue to be the major source of income for Council. Implicit in Council's revenue assumptions is a growth rate of 1.00% and a general price increase of 5.99% for 2023/24.

### **EXPENSES**



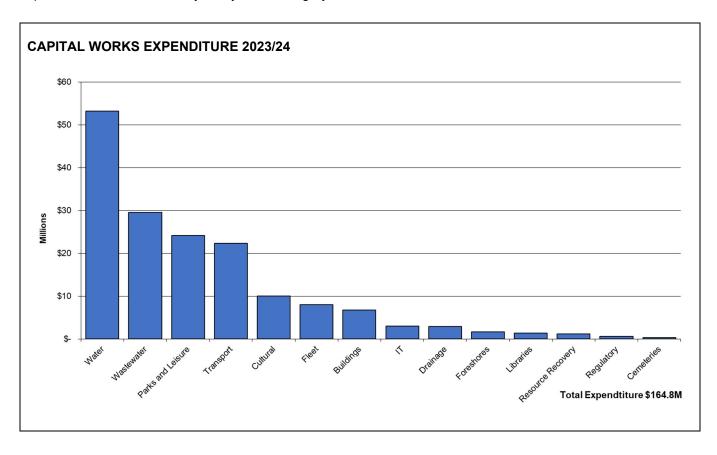
Materials and services together with employee benefits comprise 69% of Council's forecast total expenditure. Council is one of the region's largest employers whose strong workforce is responsible for the provision of water, wastewater, resource recovery services, maintenance, planning, lifestyle and community services and capital infrastructure for the community.

In addition to these expenses, depreciation makes up 27% of Council's planned expenditure. Depreciation represents an allocation of the use or wear and tear of an asset over its expected life. It is impacted by the age, condition and disposal of existing assets as well as the purchase and construction of new assets. Depreciation is not a cash expense.

### **CAPITAL WORKS PROGRAM**

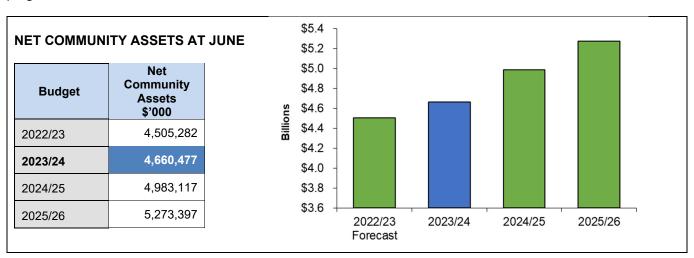
Council manages a very diverse range of infrastructure assets with a gross value in excess of \$6.3B. These assets cover categories such as land, buildings, plant and equipment, road and bridge network, drainage, water, sewerage and solid waste disposal. Council is responsible for the construction, upgrade and renewal of the majority of these assets through its capital works program with a small portion of these assets being contributed by developers via various developments throughout the region.

Council's capital works program for 2023/24 is \$164.8M. Council will utilise a combination of revenue, developer contributions, capital grants and loans to fund this program. The following table provides a breakdown of the proposed capital works for the 2023/24 year by asset category.



### STATEMENT OF FINANCIAL POSITION

Council manages \$4.5B of net community assets on behalf of ratepayers and residents of the region. Growth of net community assets is projected to increase steadily over the next three years, driven mostly by Council's capital works program.



### **BORROWINGS**

Borrowings are in line with Council's Debt Policy and are obtained from Queensland Treasury Corporation (QTC) with the exception of capital projects funded under interest-free loan agreements with Economic Development Queensland (EDQ).

Borrowings are repaid on a monthly basis in accordance with the terms and conditions set by QTC. Council borrows to fund the construction of long term infrastructure assets that provide essential services and ongoing benefits to the community. These borrowings are set to increase in line with Council's extensive budgeted capital works program.

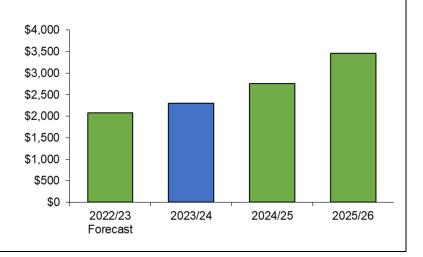
Council also maintains an overdraft facility to effectively manage cash balances throughout the year in order to delay the drawdown of long term debt. Any drawdowns from the facility are typically fully repaid within one year.

Council's long term debt balance is forecast to increase in line with its treasury management strategy of achieving an appropriate balance of cash and debt to fund future capital expenditure needs whilst maintaining rates at an affordable level. This strategy proves sustainable over the long term as is demonstrated in the long term financial forecast.

Council's borrowings are projected to increase significantly over the 2024/25 to 2026/27 financial years in line with the expenditure on Councils Water Security Strategy.

| DEBT SER | DEBT SERVICE PAYMENTS             |                                     |          |                                      |                     |         |         |         |  |  |  |
|----------|-----------------------------------|-------------------------------------|----------|--------------------------------------|---------------------|---------|---------|---------|--|--|--|
| Budget   | Principal<br>Repayments<br>\$'000 | Interest on<br>Borrowings<br>\$'000 | s        | \$45 -<br>\$40 -<br>\$35 -<br>\$30 - |                     | 3.1     | 4.2     | 6.3     |  |  |  |
| 2022/23  | 26,753                            | 3,115                               | Millions | \$25 -<br>\$20 -                     | 3.1                 | 3.1     |         |         |  |  |  |
| 2023/24  | 27,149                            | 3,137                               |          | \$15 -                               | 26.8                | 27.1    | 30.1    | 34.2    |  |  |  |
| 2024/25  | 30,080                            | 4,200                               |          | \$10 -<br>\$5 -                      |                     |         |         |         |  |  |  |
| 2025/26  | 34,237                            | 6,275                               |          | \$0 +                                | 2022/23<br>Forecast | 2023/24 | 2024/25 | 2025/26 |  |  |  |

| DEBT PER RATEABLE ASSESSMENT |                           |  |  |  |  |  |  |  |
|------------------------------|---------------------------|--|--|--|--|--|--|--|
| Financial<br>Year            | Loan<br>Balance<br>\$'000 | Debt per<br>Rateable<br>Assessment<br>\$ |  |  |  |  |  |  |
| 2022/23                      | 156,260                   | 2,083                                    |  |  |  |  |  |  |
| 2023/24                      | 174,112                   | 2,297                                    |  |  |  |  |  |  |
| 2024/25                      | 211,031                   | 2,757                                    |  |  |  |  |  |  |
| 2025/26                      | 267,795                   | 3,464                                    |  |  |  |  |  |  |
|                              |                           |  |  |  |  |  |  |  |



### LONG TERM FINANCIAL FORECAST

Council maintains a long term financial forecast in order to ensure it continues to be sustainable in the long term. The forecast covers a period of 10 years and contains forecasts for revenue and expenditure, assets values, liabilities and equity. The long term financial forecast is key to the strategic direction of Council and is consistent with Council's corporate plan and long term asset management plans underpinned by reasonable annual increases in rates.

In Council's 2022 Credit Review by Queensland Treasury Corporation (QTC), Council was rated as Sound with a Neutral outlook. The Sound rating category indicates that Council has adequate capacity to meet its financial commitments in the short, medium and long term and to manage core business risks. The outlook changed from Developing to Neutral in 2022 which is in recognition of Council's efforts to balance debt and cash reserves to meet financial obligations whilst continuing to invest in an extensive capital works program. QTC however, have noted that Council will need to continue to closely monitor the impacts of the Cairns Water Security Strategy on its long term financial plans.

Factors positively contributing to the 2022 sound rating included:

- Steady operating performance and adequate debt servicing capacity
- Reasonably sized and stable ratepayer base
- Moderate degree of financial flexibility driven by high level of Council controlled revenue

The next Credit Review for Council is due in 2024.

Further details are contained in Section 4 of this report.

### **RATE INCREASES**

The following table breaks down the forecast rate increases for general rates and fixed utility charges implicit in the long term forecast.

As part of the Cairns Water Security Strategy, Council is set to construct a new water treatment and storage facility at Edmonton in line with water demand projections. The facility is estimated to cost \$375M to build and will have significant operating costs once commissioned. Detailed design for the facility will commence in 2023/24 and will better inform capital and operating cost estimates. It is anticipated that additional rate increases will be required to accommodate this facility as demonstrated in the table below.

|                        | FY24  | FY25  | FY26  | FY27  | FY28  | FY29  | FY30  | FY31  | FY32  | FY33  |
|------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Growth                 | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% |
| Price - Majority       | 5.99% | 3.50% | 2.50% | 2.50% | 2.50% | 2.50% | 2.50% | 2.50% | 2.50% | 2.50% |
| Water Rates –<br>Price | -     | 1.80% | 1.73% | 1.67% | 1.63% | -     | -     | -     | -     | -     |
| Total                  | 6.99% | 6.30% | 5.23% | 5.17% | 5.13% | 3.50% | 3.50% | 3.50% | 3.50% | 3.50% |

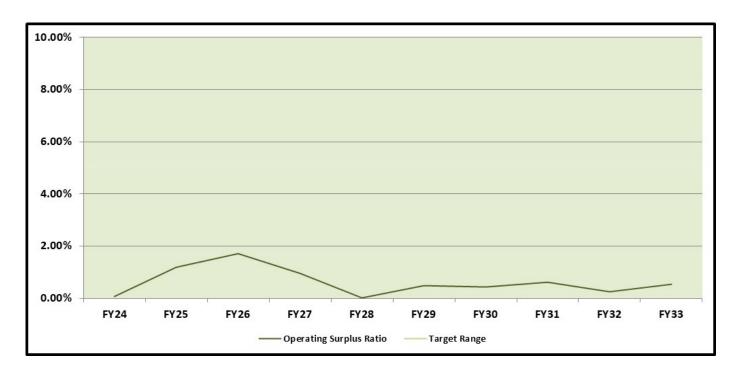
### **MEASURES OF FINANCIAL SUSTAINABILITY**

The following ratios are designed to provide an indication of the performance of Council against key financial sustainability criteria which should be met to ensure the prudent management of financial risks in accordance with Chapter 5, Part 2 Division 3 of the *Local Government Regulation 2012*. Ratios have been calculated for a 10 year period being the three year forecast budget period as well as an additional seven years from Council's Long Term Financial Forecast. The benchmarks used for the prescribed ratios are per the Department of State Development, Infrastructure, Local Government and Planning guidelines.

#### **OPERATING SURPLUS RATIO**

This is an indicator of the extent to which revenues raised cover operational expenses only or are available for capital funding purposes. The measure for this ratio is the net result divided by total operating revenue and the benchmark is 0-10%.

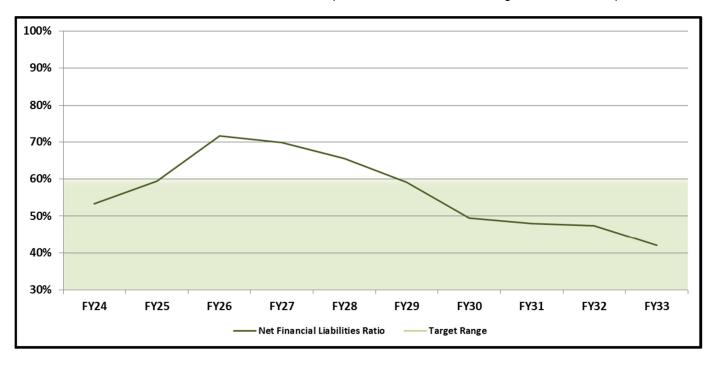
Council is within the benchmark range for the long term forecast. Council is budgeting operating surpluses in order to service long term debt required to fund the capital works program.



#### **NET FINANCIAL LIABILITIES RATIO**

This is an indicator of the extent to which the net financial liabilities of Council can be serviced by its operating revenues. The measure for this ratio is total liabilities less current assets divided by total operating revenue and the benchmark is less than 60%.

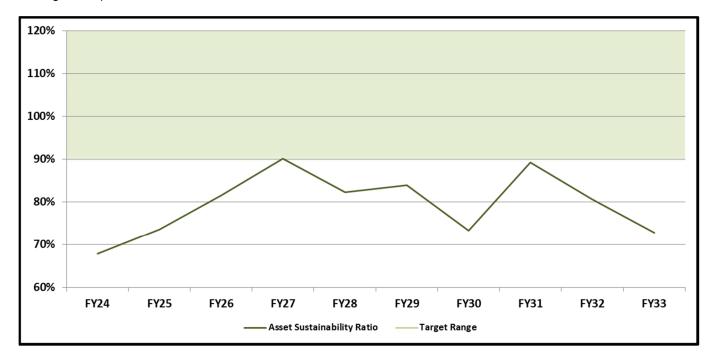
This ratio remains around the benchmark until FY25 when significant borrowing is forecast to fund the construction of a new water treatment and storage facility at Gordonvale in order to meet growth demands, after which debt is forecast to decrease leading to the Net Financial Liabilities ratio moving back within the benchmark. Council is confident that this debt is serviceable and its financial position remains sound throughout the forecast period.



### **ASSET SUSTAINABILITY RATIO**

This is an approximation of the extent to which the infrastructure assets managed by Council are being replaced as they reach the end of their useful lives. The measure for this ratio is capital expenditure on renewals divided by depreciation expense and the benchmark is greater than 90% (on average over the long term).

The Asset Sustainability Ratio is calculated based on the planned capital expenditure on the renewal of assets as indicated by Council's Asset Management Plans. Council's average ratio over the 10 year period is 79%. Council is confident that this expenditure satisfies asset renewal and replacement requirements based on its current asset management plans.



### DRAFT FINANCIAL MANAGEMENT (SUSTAINABILITY) GUIDELINE 2022

In November 2022, DSDILGP released a draft Financial Management (Sustainability) Guideline to be implemented from the 2023/24 financial year. The purpose of the Guideline is to enable the Department to more effectively monitor performance and sustainability within the local government sector with the aim of providing more targeted support to Councils as required. A summary of the new ratios and the results over the 10 year forecast period is provided below:

| Туре                       | Measure                               | Rationale   | Target         | FY<br>24                                   | FY<br>25 | FY<br>26 | FY<br>27 | FY<br>28 | FY<br>29   | FY<br>30  | FY<br>31 | FY<br>32 | FY<br>33 |
|----------------------------|---------------------------------------|---|----------------|--|----------|----------|----------|----------|------------|-----------|----------|----------|----------|
| Financial                  | Council<br>Controlled<br>Revenue*     | Capacity to generate revenue internally                                 | N/A            | 92%  | 92%      | 93%      | 93%      | 93%      | 93%        | 93%       | 93%      | 93%      | 93%      |
| Capacity                   | Population<br>Growth*                 | Population<br>growth/decline<br>pressures on<br>Council                 | N/A            |  |          | N/A      | for long | -term su | stainabili | ty statem | nent     |          |          |
| Operating                  | Operating<br>Surplus Ratio            | Holistic overview of Council operating performance                      | > 0%           | 0%   | 1%       | 2%       | 1%       | 0%       | 0%         | 0%        | 1%       | 0%       | 1%       |
| Performance                | Operating<br>Cash Ratio               | Cash operating performance (less depreciation and other non-cash items) | > 0%           | 29%  | 31%      | 32%      | 32%      | 31%      | 31%        | 31%       | 31%      | 31%      | 31%      |
| Liquidity                  | Unrestricted Cash Expense Cover Ratio | Unconstrained<br>liquidity available<br>to Council                      | > 2<br>months  |  |          | N/A      | for long | -term su | stainabili | ty statem | nent     |          |          |
|                            | Asset<br>Sustainability<br>Ratio      | Capital renewals<br>program<br>performance                              | > 60%          | 68%  | 74%      | 81%      | 90%      | 82%      | 84%        | 73%       | 89%      | 81%      | 73%      |
| Asset<br>Management        | Asset<br>Consumption<br>Ratio         | Extent to which<br>assets are being<br>consumed                         | > 60%          | 68%  | 68%      | 68%      | 68%      | 67%      | 67%        | 66%       | 66%      | 65%      | 65%      |
|                            | Asset<br>Renewal<br>Funding<br>Ratio* | Asset replacement program performance                                   | N/A            | N/A for long-term sustainability statement |          |          |          |          |            |           |          |          |          |
| Debt Servicing<br>Capacity | Leverage<br>Ratio                     | Ability to repay existing debt  | 0 - 4<br>times | 1.6  | 1.8      | 2.1      | 2.1      | 2.0      | 1.8        | 1.5       | 1.4      | 1.3      | 1.2      |

<sup>\*</sup> This ratio is for contextual purposes only so does not have a target benchmark.

Council is within the required targets for the draft DSDILGP ratios for all 10 years.

# 2. BUDGETED FINANCIAL STATEMENTS

### Cairns Regional Council - Budgeted Statement of Income and Expenditure

|  | 2022/23<br>Forecast | 2023/24          | 2024/25 | 2025/26 |
|--|---------------------|------------------|---------|---------|
|  | \$'000              | \$'000           | \$'000  | \$'000  |
| Operating Revenue  |                     |                  |         |         |
| Rates and utility charges  | 303,573             | 323,981          | 344,305 | 362,741 |
| Less: rebates  | (5,014)             | (5,290)          | (5,528) | (5,749) |
| Net rates and utility charges  | 298,559             | 318,691          | 338,777 | 356,992 |
| Fees and charges   | 28,561              | 28,188           | 30,242  | 30,329  |
| Interest revenue   | 3,609               | 4,611            | 3,019   | 2,810   |
| Grants, subsidies and contributions  | 6,689               | 8,028            | 8,038   | 8,191   |
| Other operating income   | 20,618              | 18,397           | 19,225  | 19,898  |
|  | 358,036             | 377,915          | 399,301 | 418,220 |
| Capital Revenue  |                     |                  |         |         |
| Capital grants and subsidies   | 14,727              | 19,036           | 130,500 | 131,200 |
| Contributions from developers  | 15,000              | 15,200           | 15,400  | 18,300  |
| Contributed assets   | 25,980              | 22,083           | 22,304  | 22,527  |
|  | 55,707              | 56,319           | 168,204 | 172,027 |
| TOTAL REVENUE  | 413,743             | 434,234          | 567,505 | 590,247 |
| Operating Expenses   |                     |                  |         |         |
| Employee benefits  | 122,333             | 128,933          | 133,211 | 137,434 |
| Materials and services   | 130,615             | 139,766          | 143,977 | 145,837 |
| Depreciation   | 100,450             | 105,989          | 112,786 | 121,188 |
| Finance costs  | 4,464               | 2,978            | 4,540   | 6,648   |
|  | 357,862             | 377,666          | 394,514 | 411,107 |
| Capital Expenses   |                     |                  |         |         |
| Loss on disposal of non-current assets   | 13,900              | 14,000           | 14,310  | 14,626  |
| TOTAL EXPENSES   | 371,762             | 391,666          | 408,824 | 425,733 |
| NET RESULT   | 41,981              | 42,568           | 158,681 | 164,514 |
| Other Comprehensive Income   |                     |                  |         |         |
| Other Comprehensive Income  Increase / (decrease) in asset revaluation surplus   | 362,399             | 112,627          | 163,959 | 125,766 |
| TOTAL COMPREHENSIVE INCOME   | 404,380             | 155,195          | 322,640 | 290,280 |
| Estimated Costs of Significant Business Activities for 2023/24   |                     |                  |         |         |
|  |                     |                  |         |         |
| <ul><li>(i) the local government's significant business activities carried on<br/>using a full cost pricing basis;</li></ul> |                     | -                |         |         |
| •  |                     | 95,503<br>36,156 |         |         |
| using a full cost pricing basis;  (ii) the activities of local government's commercial business units:  Cairns Water         |                     |                  |         |         |

Refer to the Estimated Costs of Commercial Business Units at Section 3 for more information

### Cairns Regional Council - Budgeted Financial Position

|                               | 2022/23   | 2023/24   | 2024/25   | 2025/26   |
|-------------------------------|-----------|-----------|-----------|-----------|
|                               | Forecast  |           |           |           |
|                               | \$'000    | \$'000    | \$'000    | \$'000    |
|                               |           |           |           |           |
| Current Assets                |           |           |           |           |
| Cash assets and equivalents   | 29,563    | 20,906    | 20,736    | 20,081    |
| Receivables                   | 47,504    | 45,898    | 48,857    | 46,662    |
| Inventories                   | 3,430     | 3,612     | 3,734     | 3,833     |
|                               | 80,497    | 70,416    | 73,327    | 70,576    |
| Non-Current Assets            |           |           |           |           |
| Property, plant and equipment | 4,682,575 | 4,862,007 | 5,220,616 | 5,573,006 |
|                               | 4,682,575 | 4,862,007 | 5,220,616 | 5,573,006 |
| TOTAL ASSETS                  | 4,763,072 | 4,932,423 | 5,293,943 | 5,643,582 |
| Current Liabilities           |           |           |           |           |
| Trade and other payables      | 47,712    | 50,062    | 51,183    | 52,141    |
| Interest bearing liabilities  | 27,149    | 30,088    | 34,249    | 28,474    |
| Other liabilities             | 23,988    | 21,099    | 22,048    | 22,930    |
| Provisions                    | 14,431    | 11,947    | 12,462    | 12,660    |
|                               | 113,280   | 113,196   | 119,942   | 116,205   |
| Non-Current Liabilities       |           |           |           |           |
| Interest bearing liabilities  | 129,111   | 144,024   | 176,782   | 239,321   |
| Other liabilities             | 1,747     | 807       | -         | -         |
| Provisions                    | 13,652    | 13,919    | 14,102    | 14,659    |
|                               | 144,510   | 158,750   | 190,884   | 253,980   |
| TOTAL LIABILITIES             | 257,790   | 271,946   | 310,826   | 370,185   |
| NET COMMUNITY ASSETS          | 4,505,282 | 4,660,477 | 4,983,117 | 5,273,397 |
| Community Equity              |           |           |           |           |
| Asset revaluation surplus     | 1,765,256 | 1,877,883 | 2,041,842 | 2,167,608 |
| Retained surplus / (deficit)  | 2,740,026 | 2,782,594 | 2,941,275 | 3,105,789 |
| TOTAL COMMUNITY EQUITY        | 4,505,282 | 4,660,477 | 4,983,117 | 5,273,397 |

### Cairns Regional Council - Budgeted Statement of Cash Flows

|  | 2022/23<br>Forecast | 2023/24   | 2024/25   | 2025/26   |
|--|---------------------|-----------|-----------|-----------|
|  | \$'000              | \$'000    | \$'000    | \$'000    |
| Cash flows from operating activities                         |                     |           |           |           |
| Receipts   |                     |           |           |           |
| Receipts from customers                                      | 352,227             | 365,673   | 385,167   | 409,244   |
| Interest revenue   | 2,043               | 4,611     | 3,019     | 2,810     |
| Operating grants and contributions                           | 6,914               | 9,054     | 8,034     | 8,262     |
| Operating grants and contributions                           | 361,184             | 379,338   | 396,220   | 420,316   |
| Payments   |                     |           |           |           |
| Payments to suppliers and employees                          | (260,476)           | (268,407) | (275,708) | (281,932) |
| Finance costs  | (3,528)             | (3,137)   | (4,200)   | (6,275)   |
|  | (264,004)           | (271,544) | (279,908) | (288,207) |
| Cash provided by / (used in) operational activities          | 97,180              | 107,794   | 116,312   | 132,109   |
| Cash flows from investing activities                         |                     |           |           |           |
| Receipts   |                     |           |           |           |
| Proceeds / (loss) from the sale of non-current assets        | 2,069               | 1,500     | 1,500     | 1,500     |
| Proceeds from developers and government for capital projects | 21,537              | 30,407    | 146,042   | 150,382   |
|  | 23,606              | 31,907    | 147,542   | 151,882   |
| Payments   |                     |           |           |           |
| Payments for property, plant and equipment                   | (104,731)           | (166,209) | (300,944) | (341,409) |
|  | (104,731)           | (166,209) | (300,944) | (341,409) |
| Cash provided by / (used in) investing activities            | (81,125)            | (134,302) | (153,402) | (189,527) |
| Cash flows provided from financing activities                |                     |           |           |           |
| Receipts   |                     |           |           |           |
| Proceeds from borrowings                                     | -                   | 45,000    | 67,000    | 91,000    |
| Payments   |                     |           |           |           |
| Repayment of borrowings                                      | (26,753)            | (27,149)  | (30,080)  | (34,237)  |
| Cash provided by / (used in) financing activities            | (26,753)            | 17,851    | 36,920    | 56,763    |
| Net increase / (decrease) in cash held                       | (10,698)            | (8,657)   | (170)     | (655)     |
| Cash at beginning of reporting period                        | 40,261              | 29,563    | 20,906    | 20,736    |
| Cash at end of reporting period                              | 29,563              | 20,906    | 20,736    | 20,081    |

## Cairns Regional Council - Budgeted Statement of Changes in Equity

### Balance at the beginning of the period

Increase (decrease) to asset revaluation surplus Increase (decrease) in net result

### Balance at the end of the period

| Total               |           |           |           |  |  |  |  |  |  |
|---------------------|-----------|-----------|-----------|--|--|--|--|--|--|
| 2022/23<br>Forecast | 2023/24   | 2024/25   | 2025/26   |  |  |  |  |  |  |
| \$'000              | \$'000    | \$'000    | \$'000    |  |  |  |  |  |  |
| 4,100,902           | 4,505,282 | 4,660,477 | 4,983,117 |  |  |  |  |  |  |
| 362,399             | 112,627   | 163,959   | 125,766   |  |  |  |  |  |  |
| 41,981              | 42,568    | 158,681   | 164,514   |  |  |  |  |  |  |
| 4,505,282           | 4,660,477 | 4,983,117 | 5,273,397 |  |  |  |  |  |  |

# **Asset Revaluation Surplus** 2022/23 2023/24 2025/26 2024/25

| Forecast  |                            |           |           |  |  |  |  |  |  |
|-----------|----------------------------|-----------|-----------|--|--|--|--|--|--|
| \$'000    | \$'000                     | \$'000    | \$'000    |  |  |  |  |  |  |
| 1,402,857 | 1,765,256                  | 1,877,883 | 2,041,842 |  |  |  |  |  |  |
| 362,399   | 112,627                    | 163,959   | 125,766   |  |  |  |  |  |  |
| 1,765,256 | 1,877,883                  | 2,041,842 | 2,167,608 |  |  |  |  |  |  |
|           |                            |           |           |  |  |  |  |  |  |
|           | Retained Surplus/(Deficit) |           |           |  |  |  |  |  |  |

Balance at the end of the period

Balance at the beginning of the period

Increase (decrease) to asset revaluation surplus

Balance at the beginning of the period

Increase (decrease) in net result

Balance at the end of the period

| Retained Surplus/(Deficit) |           |           |           |  |  |  |  |  |  |  |
|----------------------------|-----------|-----------|-----------|--|--|--|--|--|--|--|
| 2022/23                    | 2023/24   | 2024/25   | 2025/26   |  |  |  |  |  |  |  |
| Forecast                   |           |           |           |  |  |  |  |  |  |  |
| \$'000                     | \$'000    | \$'000    | \$'000    |  |  |  |  |  |  |  |
| 2,698,045                  | 2,740,026 | 2,782,594 | 2,941,275 |  |  |  |  |  |  |  |
| 41,981                     | 42,568    | 158,681   | 164,514   |  |  |  |  |  |  |  |
| 2,740,026                  | 2,782,594 | 2,941,275 | 3,105,789 |  |  |  |  |  |  |  |

### Cairns Regional Council - Notes to and forming part of the Budgeted Accounts

|                             | 2022/23<br>Original | 2022/23<br>Forecast | 2023/24 | 2024/25 | 2025/26 |
|-----------------------------|---------------------|---------------------|---------|---------|---------|
|                             | \$                  | \$                  | \$      | \$      | \$      |
| 1 Rates and utility charges |                     |                     |         |         |         |
| General rates               | 130,574             | 130,140             | 139,111 | 145,372 | 151,186 |
| Water                       | 25,017              | 24,928              | 26,667  | 33,612  | 40,446  |
| Sewerage                    | 82,002              | 81,863              | 87,622  | 91,565  | 94,770  |
| Special charges             | 932                 | 930                 | 966     | 1,009   | 1,045   |
| Water usage                 | 34,602              | 35,138              | 36,872  | 38,531  | 39,880  |
| Cleansing charges           | 30,763              | 30,574              | 32,743  | 34,216  | 35,414  |
|                             | 303,890             | 303,573             | 323,981 | 344,305 | 362,741 |
| Less: rebates               | (5,131)             | (5,014)             | (5,290) | (5,528) | (5,749) |
|                             | 298,759             | 298,559             | 318,691 | 338,777 | 356,992 |

|  | 2022/23  | 2022/23  | 2023/24  | 2022/23 Original vs<br>2023/24 Original<br>Budget |          | 2022/23 Forecast vs<br>2023/24 Original<br>Budget |          |
|--|----------|----------|----------|---|----------|---|----------|
|  | Original | Forecast | Original | Variance  | Variance | Variance  | Variance |
| Rates and utility charges - value of change    | \$       | \$       | \$       | \$  | %        | \$  | %        |
| General rates and utility charges <sup>1</sup> |          |          |          |   |          |   |          |
| General rates                                  | 130,574  | 130,140  | 139,111  | 8,537   | 6.54%    | 8,971   | 6.89%    |
| Water  | 25,017   | 24,928   | 26,667   | 1,650   | 6.60%    | 1,739   | 6.98%    |
| Sewerage                                       | 82,002   | 81,863   | 87,622   | 5,620   | 6.85%    | 5,759   | 7.03%    |
| Cleansing charges                              | 30,763   | 30,574   | 32,743   | 1,980   | 6.44%    | 2,169   | 7.09%    |
|  | 268,356  | 267,505  | 286,143  | 17,787  | 6.63%    | 18,638  | 6.97%    |
| Water usage <sup>2</sup>                       | 34,602   | 35,138   | 36,872   | 2,270   | 6.56%    | 1,734   | 4.93%    |

### Note 1

Movements in general rates and utility charges incorporates an assumed growth in rateable properties of 1.0%. The increase in the rate in the dollar for each rates category in 2023/24 is 5.99%.

### Note 2

Water usage movements reflect price and growth increase listed in note 1 as well as assumptions around consumption. Residential water usage has increased 9c per kilolitre (6.1%) and Commercial water usage has increased 9c per kilolitre (5.8%).

# 3. ESTIMATED COSTS OF COMMERICAL BUSINESS UNITS

### Cairns Regional Council - Budgeted Income Statement

### **Cairns Water**

| Cairns water                                | 2022/23  | 2023/24 | 2024/25 | 2025/26 |
|---|----------|---------|---------|---------|
|   | Forecast |         |         |         |
|   | \$'000   | \$'000  | \$'000  | \$'000  |
|   |          |         |         |         |
| Operating Revenue                           |          |         |         |         |
| Rates and utility charges                   | 140,823  | 149,980 | 162,474 | 174,602 |
| Fees and charges                            | 2,956    | 2,989   | 3,228   | 3,261   |
| Interest revenue                            | 860      | 1,170   | 1,211   | 1,241   |
| Other operating income                      | 918      | 802     | 838     | 867     |
|   | 145,557  | 154,941 | 167,751 | 179,971 |
| Capital Revenue                             |          |         |         |         |
| Capital grants, subsidies and contributions | 570      | 640     | 229     | _       |
| Contributed assets                          | 9,211    | 7,829   | 7,806   | 7,884   |
|   | 9,781    | 8,469   | 8,035   | 7,884   |
|   |          |         |         |         |
| TOTAL REVENUE                               | 155,338  | 163,410 | 175,786 | 187,855 |
| Operating Expenses                          |          |         |         |         |
| Employee benefits                           | 16,186   | 16,355  | 16,969  | 17,639  |
| Materials and services                      | 35,759   | 34,669  | 36,315  | 37,677  |
| Depreciation                                | 40,542   | 44,479  | 48,557  | 54,149  |
|   | 92,487   | 95,503  | 101,841 | 109,465 |
| Capital Expenses                            |          |         |         |         |
| Loss on disposal of non-current assets      | 5,793    | 7,790   | 6,324   | 8,235   |
| TOTAL EXPENSES                              | 98,280   | 103,293 | 108,165 | 117,700 |
| NET RESULT                                  | 57,058   | 60,117  | 67,621  | 70,155  |
|   | 51,500   |         | 0.,021  | , 100   |
| Other Comprehensive Income                  |          |         |         |         |
| Increase in asset revaluation surplus       | 82,943   | 34,453  | 51,735  | 42,899  |
| TOTAL COMPREHENSIVE INCOME                  | 140,001  | 94,570  | 119,356 | 113,054 |

# Cairns Regional Council - Budgeted Income Statement

**Cairns Resource Recovery** 

| Call'is Resource Recovery              | 2022/23  | 2023/24 | 2024/25  | 2025/26 |
|--|----------|---------|----------|---------|
|  | Forecast |         |          |         |
|  | \$'000   | \$'000  | \$'000   | \$'000  |
|  |          |         |          |         |
| Operating Revenue                      |          |         |          |         |
| Rates and utility charges              | 30,574   | 32,743  | 34,216   | 35,585  |
| Fees and charges                       | 2,850    | 3,067   | 3,312    | 3,098   |
| Interest revenue                       | 209      | 284     | 294      | 302     |
| Other operating income                 | 7,078    | 7,303   | 7,632    | 7,899   |
| Grants, subsidies and contributions    | 75       | 125     | <u> </u> | -       |
|  | 40,786   | 43,522  | 45,454   | 46,884  |
| TOTAL REVENUE                          | 40,786   | 43,522  | 45,454   | 46,884  |
| Operating Expenses                     |          |         |          |         |
| Employee benefits                      | 5,728    | 5,883   | 6,103    | 6,344   |
| Materials and services                 | 27,312   | 28,645  | 30,006   | 31,131  |
| Depreciation                           | 1,726    | 1,628   | 1,682    | 1,774   |
|  | 34,766   | 36,156  | 37,791   | 39,249  |
| Capital Expenses                       |          |         |          |         |
| Loss on disposal of non-current assets | 162      | 194     | 200      | 205     |
| TOTAL EXPENSES                         | 34,928   | 36,350  | 37,991   | 39,454  |
| Net Result                             | 5,858    | 7,172   | 7,463    | 7,430   |
| Other Community Institute              |          |         |          |         |
| Other Comprehensive Income             | E 000    | 740     | 1 000    | 700     |
| Increase in asset revaluation surplus  | 5,296    | 718     | 1,030    | 780     |
| TOTAL COMPREHENSIVE INCOME             | 11,154   | 7,890   | 8,493    | 8,210   |

# 4. 2023/24 LONG TERM FINANCIAL FORECAST

### Cairns Regional Council - Long Term Financial Forecast (extract)

|  | 2022/23<br>\$'000    | 2023/24<br>\$'000    | 2024/25<br>\$'000    | 2025/26<br>\$'000    | 2026/27<br>\$'000 | 2027/28<br>\$'000    | 2028/29<br>\$'000 | 2029/30<br>\$'000 | 2030/31<br>\$'000 | 2031/32<br>\$'000 | 2032/33<br>\$'000 |
|--|----------------------|----------------------|----------------------|----------------------|-------------------|----------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| Operating Revenue                      |                      |                      |                      |                      |                   |                      |                   |                   |                   |                   |                   |
| Rates and utility charges              | 298,559              | 318,691              | 338,777              | 356,992              | 375,056           | 393,663              | 408,225           | 422,519           | 437,314           | 453,494           | 469,373           |
| Fees and charges                       | 28,561               | 28,188               | 30,242               | 30,329               | 31,934            | 32,027               | 33,723            | 33,823            | 35,615            | 35,723            | 37,617            |
| Interest revenue                       | 3,609                | 4,611                | 3,019                | 2,810                | 3,679             | 3,934                | 4,229             | 4,637             | 4,580             | 4,350             | 4,766             |
| Grants, subsidies and contributions    | 6,689                | 8,028                | 8,038                | 8,191                | 8,478             | 8,775                | 9,082             | 9,400             | 9,729             | 10,069            | 10,421            |
| Other operating income                 | 20,618               | 18,397               | 19,225               | 19,898               | 20,594            | 21,315               | 22,061            | 22,833            | 23,632            | 24,459            | 25,315            |
|  | 358,036              | 377,915              | 399,301              | 418,220              | 439,741           | 459,714              | 477,320           | 493,212           | 510,870           | 528,095           | 547,492           |
| Capital Revenue                        |                      |                      |                      |                      |                   |                      |                   |                   |                   |                   |                   |
| Capital grants and subsidies           | 14,727               | 19,036               | 130,500              | 131,200              | 24,400            | 25,100               | 25,800            | 26,600            | 27,400            | 28,200            | 29,100            |
| Contributions from developers          | 15,000               | 15,200               | 15,400               | 18,300               | 18,500            | 18,700               | 18,900            | 19,000            | 19,200            | 19,400            | 19,600            |
| Contributed assets                     | 25,980               | 22,083               | 22,304               | 22,527               | 22,752            | 22,980               | 23,209            | 23,442            | 23,676            | 23,913            | 24,152            |
|  | 55,707               | 56,319               | 168,204              | 172,027              | 65,652            | 66,780               | 67,909            | 69,042            | 70,276            | 71,513            | 72,852            |
| TOTAL REVENUE                          | 413,743              | 434,234              | 567,505              | 590,247              | 505,393           | 526,494              | 545,229           | 562,254           | 581,146           | 599,608           | 620,344           |
| Operating Expenses                     |                      |                      |                      |                      |                   |                      |                   |                   |                   |                   |                   |
| Employee benefits                      | 122,333              | 128,933              | 133,211              | 137,434              | 142,245           | 147,222              | 152,376           | 157,707           | 163,227           | 168,942           | 174,852           |
| Materials and services                 | 130,615              | 139,766              | 143,977              | 145,837              | 156,838           | 170,258              | 175,514           | 181,934           | 188,590           | 196,520           | 202,648           |
| Depreciation                           | 100,450              | 105,989              | 112,786              | 121,188              | 126,104           | 130,968              | 135,735           | 140,501           | 145,720           | 151,424           | 157,043           |
| Finance costs                          | 4,464                | 2,978                | 4,540                | 6,648                | 10,386            | 11,244               | 11,442            | 10,981            | 10,134            | 9,832             | 9,999             |
|  | 357,862              | 377,666              | 394,514              | 411,107              | 435,573           | 459,692              | 475,067           | 491,123           | 507,671           | 526,718           | 544,542           |
| Capital Expenses                       |                      |                      |                      |                      |                   |                      |                   |                   |                   |                   |                   |
| Loss on disposal of non-current assets | 13,900               | 14,000               | 14,310               | 14,626               | 14,949            | 15,278               | 15,613            | 15,956            | 16,305            | 16,661            | 17,024            |
| TOTAL EXPENSES                         | 371,762              | 391,666              | 408,824              | 425,733              | 450,522           | 474,970              | 490,680           | 507,079           | 523,976           | 543,379           | 561,566           |
| Net result                             | 41,981               | 42,568               | 158,681              | 164,514              | 54,871            | 51,524               | 54,549            | 55,175            | 57,170            | 56,229            | 58,778            |
| Capital works program expenditure      | 113,146              | 164,792              | 299,944              | 340,409              | 180,901           | 169,930              | 164,233           | 150,317           | 197,098           | 205,849           | 189,580           |
| Community Assets                       |                      |                      |                      |                      |                   |                      |                   |                   |                   |                   |                   |
| Total assets                           | 4,763,072            | 4,932,423            | 5,293,943            | 5,643,582            | 5,841,587         | 6,027,870            | 6,207,474         | 6,384,366         | 6,582,155         | 6,795,366         | 6,995,432         |
| Total liabilities                      | 4,763,072<br>257,790 | 4,932,423<br>271,946 | 5,293,943<br>310,826 | 3,043,582<br>370,185 | 379,517           | 6,027,870<br>376,395 | 359,509           | 335,787           | 327,829           | 332,477           | 318,288           |
| Net Community Assets                   | 4,505,282            | 4,660,477            | 4,983,117            | 5,273,397            | 5,462,070         | 5,651,475            | 5,847,965         | 6,048,579         | 6,254,326         | 6,462,889         | 6,677,144         |
| Net Community Assets                   | 4,505,282            | 4,000,477            | 4,903,117            | 5,215,391            | 5,402,070         | 5,051,475            | 0,047,900         | 0,040,579         | 0,204,320         | 0,402,089         | 0,077,144         |

### 5. 2023/24 CODE OF COMPETITIVE CONDUCT STATEMENT

### STATEMENT OF ACTIVITIES TO WHICH THE CODE OF COMPETITIVE CONDUCT (CCC) APPLIES

Council has decided by resolution that the CCC is to be applied to the following Prescribed Business Activities for the 2023/24 financial year:

- Cairns Water
- Cairns Resource Recovery

### 2023/24 ESTIMATED ACTIVITY STATEMENT

| Description                                     | Cairns Water | Cairns<br>Resource<br>Recovery |  |
|---|--------------|--------------------------------|--|
|   | \$'000       | \$'000                         |  |
| Estimated Revenue                               |              |                                |  |
| Services provided to the local government       | 9,464        | 6,465                          |  |
| Services provided to anyone else                | 163,410      | 43,522                         |  |
| Community Service Obligations (net cost)        | 1,058        | 1,100                          |  |
| Revenue Total                                   | 173,932      | 51,087                         |  |
| Estimated Expenses                              |              |                                |  |
| Employee Costs                                  | 16,461       | 6,080                          |  |
| Materials and Services                          | 45,085       | 36,013                         |  |
| Depreciation                                    | 44,479       | 1,628                          |  |
| Other Expenditure                               | 7,790        | 194                            |  |
| Income Tax                                      | 18,035       | 2,152                          |  |
| Expenditure Total                               | 131,850      | 46,067                         |  |
| Estimated Surplus or (Deficit) before dividend: | 42,082       | 5,020                          |  |

### 2023/24 ESTIMATED COSTS OF CARRYING OUT COMMUNITY SERVICE OBLIGATIONS

| Activities | Description of the nature of the Community Service Obligation | Cost of CSO<br>\$'000 |
|------------|---|-----------------------|
| Water      | Water Rates Rates Based Financial Assistance Total            | 60<br><b>60</b>       |
| Wastewater | Sewerage Rates Rates Based Financial Assistance Total         | 998<br><b>998</b>     |
|            | Total   | 1,058                 |

| Activities     | Community Service Obligation Description                      | Cost of CSO<br>\$'000 |
|----------------|---|-----------------------|
|                |   |                       |
| Waste Services | Free Green Waste conducted four times a year                  | 645                   |
|                | Charity exemptions for waste disposal                         | 229                   |
|                | Collection and disposal relating to community clean up events | 3                     |
|                | Free hazardous waste disposal to prevent incorrect disposals  | 177                   |
|                | Recycling services fee free of charge to schools              | 37                    |
|                | In Kind Waste & Recycling Collections                         | 7                     |
|                | Donations of buy back shop items to charity                   | 2                     |
|                | Total   | 1,100                 |
|                |   |                       |