ORDINARY MEETING

28 APRIL 2010

6

PUBLIC HOUSING PROJECTS AT PALM COVE, TRINITY PARK AND EARLVILLE - ASSESSMENT AGAINST THE RELEVANT PLANNING SCHEME PROVISIONS

Leon Doutre: 8/20/1: #2526816

RECOMMENDATION

That Council notes the report.

EXECUTIVE SUMMARY

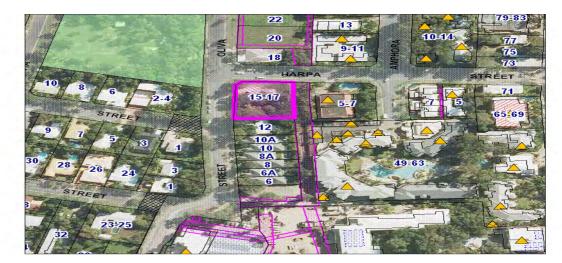
At the Ordinary Meeting held at Gordonvale on 31 March 2010, Council noted an Issues Paper on the Provision of Social Housing in the Cairns Region. As part of the resolution, Council requested a report on the specific issues with the public housing sites at Palm Cove, Trinity Park and Earlville. This report finds that the public housing projects are substantially in compliance with the respective planning schemes. The most notable departure from Council's planning provisions relates to on-site car parking provision and non compliance with Council's nominated desirable vernacular attributes associated with tropical design and appearance.

Introduction

The three public housing projects have been assessed against the applicable planning provisions as follows:

15 – 17 Harpa Street, Palm Cove

The proposed Public Housing development is located at 15-17 Harpa Street, Palm Cove, on land described as Lot 65 on RP868442.



The proposal involves the establishment of eighteen (18) two-bedroom multiple dwelling units on the site. The site has previously been subject of a development application for multi-unit housing (8/7/195). That application also encompassed the adjoining allotment at 12 Oliva Street. The previous application proposed a four storey building and basement car park multi-unit housing development, consisting of 28 units. The application was assessed against the requirements of CairnsPlan 2005 and approved by Council in November 2005 (and subsequently lapsed on 15 November 2009).

The proposed public housing project is of similar scale to the approved development, being of similar site coverage and four storeys in height. A copy of the submitted plans and letter are contained in Appendix 1. An assessment of the project against the relevant codes under CairnsPlan 2009 is provided below:

Tourist & Residential Planning Area: Code Assessable

Tourist & Residential Planning Area Code

Residential Density

PERFORMANCE CRITERIA	ACCEPTABLE MEASURES	COMPLIANCE
P1 Site Population Density must be compatible with the desired development outcomes of this planning area.	,	Complies – Site population density is approximately 280 persons per hectare.

Built Form

PERFORMANCE CRITERIA	ACCEPTABLE MEASURES	COMPLIANCE
P2 The height of buildings must be consistent with the desired character of the area and must not adversely affect the amenity of the area.	A2.3 Buildings are no more than 11.5 metres in height.	MarginallyexceedsAcceptableMeasure, butcomplieswiththePerformance Criteria:The proposed development slightlyexceeds the specified height limit of11.5m(being 12m).However, thescale of development is consistentwithneighbouringdevelopment.Numerous four-storey developmentsexist in the immediate vicinity,including the adjacent property onHarpa Street.

Character & Community Design

PEI	RFORMANCE CRITERIA	ACCE	PTABLE MEASURES	COMPLIANCE
P3	Development does not adversely affect the amenity of: a) the planning area; and b) adjoining land uses.	A3.1	No acceptable measures are specified.	Complies – Development is consistent in scale with surrounding development.
P4	Buildings, structures and associated services are responsive to the natural features and constraints of the land.	A4.1 A4.2	The design of he buildings, structures and associated services takes into account: a) established trees; b) significant vegetation; c) ecological values; d) slope; e) waterways; and On land steeper than 25% (1	Complies – The block in question is completely flat and has been previously cleared. It is noted that the building encroaches into a drainage easement at the rear of the site.
			in 4) alternative construction methods to slap on ground are utilised.	

 P5 Buildings and structures are: a) responsive to the tropical climate by taking into account prevailing breezes and solar orientation; and b) designed to minimise energy consumption. 	 A5.1 Buildings and structures are sited having regard to a) significant views and vistas; b) predominant breezes; c) slope; d) solar orientation. 	Complies – The building has been orientated so as to achieve greater setbacks to both road frontages. The predominant breezes being from the south-east will likely be partially negated by the adjacent four storey development along the esplanade.
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Multiple Dwelling and Holiday Accommodation Code

Site Requirements

PERFORMANCE CRITERIA	ACCEPTABLE MEASURES	COMPLIANCE
P1 The premises has sufficient area and dimensions to accommodate: a) the buildings; and	A1.1 Tourist and Residential Planning Area : Minimum Area = 600m ² .	Complies – Site is 1565m².
 b) other structures; and c) open space; and d) car parking; and e) vehicular access; and f) pedestrian access; and g) landscaping; and h) recreational facilities. 	A1.2 The site has a minimum Main Road frontage of 15 metres	

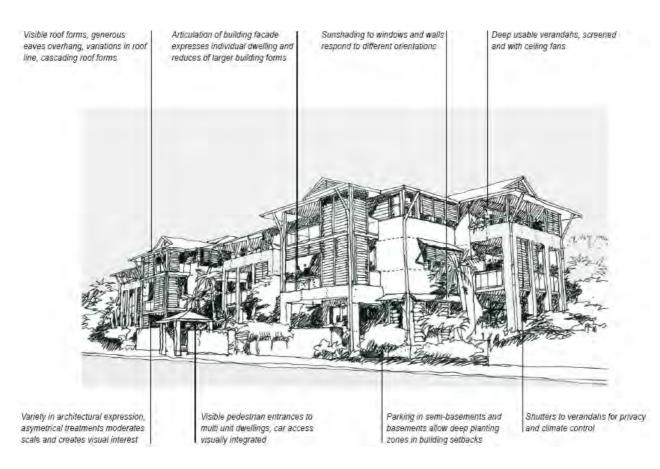
Built Form

PEF	RFORMANCE CRITERIA	ACCEPTABLE MEASURES COMPLIANCE	
P2	To retain the existing character of the residential suburbs of Cairns, buildings are designed to: a) maximise the separation	 A2.1 The maximum site cover is 40%; and A1.4 The gross floor area shall not exceed the following: Complies – Though no accunumbers for GFA are supplied development is capable of satisfies the Performance Criteria. 	the
	between buildings; and	Planning Area Maximum GFA	
	 b) provide adequate landscaping and open 	Residential 2 0.8 x site area	
	space around buildings for	Residential 3 1.2 x site area	
	screening and recreational opportunities for the residents and visitors of the	Tourist & 1.2 x site area Residential	
	site; and	Other Areas No acceptable	
	c) achieve a balance between	specified	
	parking, driveways, service areas and landscaping and building; and		
	 d) promote through breeze, natural light, vistas and visual lines; and 		
	e) reduce the bulk of buildings.		
P3	The development achieves tropical character and a Cairns vernacular through:	A3.1 No acceptable measures are specified. Does Not Comply – From the p provided there would appear to be in the built form that is representative.	little ve of
	 a) the use of structural elements and building materials of varying scales and textures; and 	See Figure 1 below for an example tropical vernacular as the buildin almost entirely concrete and block were though no details regarding coll or finishes have been provided.	work
	b) variations in exterior colours; and		
	c) variations in the size and patterning of windows; and		
	d) use of awnings and other sun protection devices.		

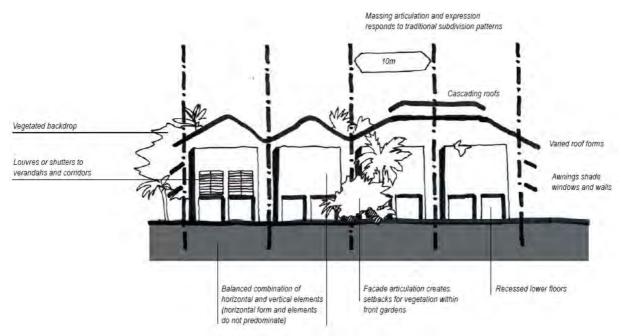
P4	The building is designed and sited to ensure adequate natural daylight in habitable rooms and principal open space areas, to allow residents and visitors enjoyment during the majority of the daylight hours.	P4.1	No acceptable measures are specified	Complies – The recess on the southern side should help the penetration of sunlight into the majority of dwelling units.
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PERFORMANCE CRITERIA	ACCEPTABLE MEASURES	COMPLIANCE
 P5 The building bulk is reduced by a combination of: a) balconies; and b) recesses in the vertical plane; and c) variation in building form; and d) roof features; and e) the use of curves, steps, recesses, projections or variation in plan and elevation, including articulated or separated balconies. 	 A5.1 Building bulk and form is reduced by: a) the length of elevation does not exceed 15 metres, with a minimum change in plane in plan or elevation of 1.5 metres; and b) there is a minimum distance of 7 metres between adjoining residential buildings within the site; and c) the use of curves, steps, recesses, projections or variations in plan and elevation; and d) the provision of articulated or separated balconies; and e) variation in building colours, materials and textures; and A5.2 Rooflines are broken up and include features that reduce the overall bulk and add scale (such as cascading roof levels, gables, skillions or variations in pitch); and A5.3 The length of any continuous eaves line does not exceed 16m. 	Complies – Some level of articulation is provided by the balconies along the western elevation and the recess on the southern end of the building does show a stark three storey rise. The elevation to Harpa Street shows the building as only three storey and does appear to have some small measure of articulation provided by the balconies facing to the east and west. Twin patios also face out toward Harpa Street.
 P6 The overall scale, proportions and rhythm of the development: a) responds to traditional subdivision patterns; and b) is sympathetic to the traditional streetscape pattern. 	A6.1 No acceptable measures are specified.See Figure 2 below for an example	N/A

Figure 1 - Illustration of Desirable Character Attributes for Multiple Dwellings







PERFORMANCE CRITERIA	
 PERFORMANCE CRITERIA P7 Buildings shall be sited such that: a) the setback from street frontages is consistent with the established streetscape pattern; and b) the setback from side and rear boundaries retains daylight access and privacy for adjoining properties; and c) the setback from all boundaries is sufficient to allow areas of deep planting; and d) the setback from street frontages provides for the desired streetscape pattern. 	

		Note: plan vie	All setbacks are measured in w.	
P8	Services structures and mechanical plant (including air conditioners and split system air conditioners) are screened or otherwise incorporated as part of the building form.	A8.1	Services structures and mechanical plant are not visible from: a) the street, and b) adjoining properties, and c) public open space; and	Unknown – It is not known whether air- conditioning is proposed. Normally a condition would be applied to the development for the provision of A/C screens.
		A8.2	 Mechanical plant is not located: a) on balconies or adjacent to other liveable areas; and b) near multiple reflective surfaces such as walls 	
		A8.3	and eaves; and Services and mechanical plant are located in building recesses or service areas such as parking and driveway areas.	
P9	The development does not adversely impact on the natural environment and is designed to be sympathetic to natural constraints.	A9.1	 The siting and design of individual buildings within the development ensures: a) the retention of existing mature vegetation on the site, with appropriate separation between vegetation canopy and root systems and buildings; or b) where selected removal of mature tree/s is required, suitable established tree/s are planted on site as a feature; and On land steeper than 25% (1 in 4) alternative construction methods to slab on ground are utilised. 	Complies – The site has previously been cleared.

Amenity

PERFORMANCE CRITERIA	ACCE	PTABLE MEASURES	COMPLIANCE
P10 Easily accessible and functional communal landscape and recreation	A10.1	A minimum of 35% of the site is communal landscaped and recreation area including:	Unknown – No details on landscaping have been provided.
area is provided for the benefit of residents.		 at least 1/2 of the required landscaped area has a minimum dimension of 5m; 	
		b) deep planting to at least 1/3 of the required landscaped area, and	
		c) paved and sealed areas do not exceed 1/3 of the required landscaped area; and	
	A10.2	For a development having 10 or more dwelling units at least 1 communal recreational feature is provided, including but not limited to a barbeque facility, swimming pool or children's play area.	

P11	Easily accessible and functional private outdoor living area is provided for each unit	 A11.1 Each dwelling unit, has a private and functional outdoor living area: a) having minimum dimensions of 3 metres; and b) directly accessed from internal living spaces (not bedrooms). 	Complies – Each unit has a small patio or verandah.
A12	The development is sited and designed to minimise overlooking of other dwelling units within the development, and of residential buildings on adjoining properties.	 A12.1 Where habitable rooms look directly at habitable rooms in residential buildings within 2m at ground floor level or within 9m above ground floor level, privacy is protected by: a) fixed obscure glazing in any part of the window below 1.5m above floor level; or b) fixed external screens; or c) sill heights of 1.5m above floor level; or d) in the case of screening for the ground floor level, fencing to a height of 1.8m above ground level. Figure 5 Example of when Screening is Required 	Complies – There would not appear to be any overlooking issues associated with the development. All units are orientated away from one another.
P13	The development addresses the road frontage to facilitate casual surveillance and to enhance the amenity of the streetscape.	 A13.1 The building has balconies, windows and verandahs that face the street; and A13.2 Visual privacy is provided to units that face the street through: a) screening; and b) planting; and A13.3 Fences and walls to road frontages are limited to: a) 1.2 metres in height if solid; or b) 1.5 metres if partially transparent; or c) 1.8 metres if 50% permeable. Note: Alternative solutions will be considered for developments on State Controlled Roads and future State Controlled Roads. 	Complies – Each unit contains a verandah or patio and they will generally be of a height such that there are minimal privacy issues from the street. No details of the treatment used on the screening of the balconies are provided. No details on the fencing proposed for the site has been provided.
P13	A secure storage area is provided for each dwelling unit.	 A13.1 Secure storage areas: a) are located to enable access by motor vehicle; and b) have a minimum space of 3.5m2 per dwelling unit; and c) have a minimum height of 2.1 metres; and d) are weather proof; and 	Does Not Comply – No provision for storage appears to have been made from the plans supplied.

P14 Service structures and mechanical plant (including air conditioners and split system air conditioners) are located or insulated such that dwelling units within the development, and in residential buildings on adjoining properties are not adversely affected by the noise source.	A14.1	 e) are lockable; and f) are ARI 100 immune. Service structures and mechanical plant are : a) Screened and baffled; or b) Otherwise incorporated into the building form to maintain and uphold the amenity of dwelling units within the development, and of residential buildings on adjoining properties. 	See P8
 P15 Refuse storage areas are: a) convenient and accessible to residents and refuse collection services; and b) located and designed to mitigate adverse impacts: i) within the site; and ii) on adjoining properties; and iii) to the street. 	A15.1	 Refuse storage areas: a) are located on site; and b) are sited and designed to be unobtrusive and screened from view from the street frontage; and c) are imperviously sealed roofed and bunded, and contain a hose down area draining to Council's sewer network; and d) are of a sufficient size to accommodate bulk (skip) bins; and e) have appropriate access and sufficient on site manoeuvrability area for refuse collection services. 	Complies – Provision has been made for a refuse storage area measuring 3m x 3.5m.

Energy Efficiency

PERFORMANCE CRI	TERIA ACCE	EPTABLE MEASURES	COMPLIANCE
 P16 Buildings are sited a to: a) maximise or through the si b) minimise sola and c) promote breez light. 	ross-breezes te; and r heat loads;	 Buildings are oriented on site to: a) allow prevailing southeast and northeast breezes to penetrate the site; and b) maximise the exposure of individual dwelling units to prevailing and cross-breezes; and 	banked, though limitations on the breeze occur due to the neighbouring development.
		 c) minimise exposure to western sun; and 	
	A16.2	,	
		 internal louvers as required to ensure air movement through the dwelling unit; and c) access to a covered, outside area accessible to breezes for the drying of clothes. This area 	

	shall be sited such that it is not visible from public spaces.	
A16.3	Units are not located on both sides of a central corridor (i.e. not double banked).	

Parking and Access

PERFORMANCE CRITERIA	ACCE	PTABLE MEASURES	COMPLIANCE
P17 Vehicle access and parking for residents, visitors and service providers:	A17.1	The road providing access has a minimum road reserve width of 20 metres; and	Complies – Parking is located under the building and therefore does not dominate the streetscape. Units 1 and
a) does not dominate the street frontage; andb) does not impact on the road	A17.1	The location of visitor parking is easily identified from the street; and	2 should provide some passive surveillance for the parking area.
network; and	A17.2	Where access is gated:	
c) is safe and convenient; andd) is accessible.		 a) there is a safe pullover area within the property boundary to use an intercom or gain access; and 	
		b) queuing space outside the gated for 2 vehicles using and awaiting the use of the intercom / access; and	
		c) a minimum of two parking spaces are provided outside of the gated area and within the property boundary, and.	
	A19.2	Vehicle parking is: a) illuminated at night; and	
		 a) illuminated at night; and b) close to the dwelling units to be served. 	
P18 Residents Vehicle access and parking	A19.3	Access to basement parking is ARI 100 immune; and	Unknown
	A19.4	Ventilation and pump-out infrastructure for car-parking areas is ARI 100 immune.	
P19 Pedestrian access is prominent and safe.	A18.1	A well-lit, sealed footpath, of minimum width 1.2m, links the development with the on street works; and	Complies – Provision has been made for the footpath to the front boundary, though it is not known as to what lighting/finishes is involved.
	A18.2	The development has at least one prominent, well-lit pedestrian entry with clear visibility for public surveillance.	
	A18.3	Pedestrian access to the site is:	
		 a) via a well-lit and clearly delineated shared traffic area for developments of 4 dwelling units or less; and 	
		b) via a well-lit path that is separate from the vehicle access for all other developments; and	
	A18.4 Buildings, fences and landscaping are designed and lit so that they will not conceal a person.		
P20 The design and location of vehicle access and parking:a) minimises impacts on adjoining dwellings and	A20.1	A minimum of 1 metre wide dense planted buffer is provided adjacent to any vehicle movement area.	Complies – Undercover parking will be largely obscured from the street and should result in minimal impacts to neighbouring developments.

compliments the	A20.2	\/ph	icle access and parking is:	
streetscape; and b) reduces thermal radiation,	ALU.2	a)	oriented or screened to	
minimises noise and			minimise reflection of car headlights and area	
lessens the visual impact of hardstand area.			lighting reflecting into the windows of habitable	
			rooms and patios or	
			units and adjacent	
			dwellings / properties; and	
		b)	separated from windows to habitable rooms either	
			by location, enclosure or	
			screening to minimise noise and light	
			disturbance and fume emissions.	
	A20.3	Veh	icle parking structures are designed such that they:	
		a)	are compatible with overall building design in	
			terms of roof form, detail, material and colours; and	
		b)	are consistent with	
		,	stipulated setbacks for the buildings, and	
		c)	do not dominate the streetscape.	
P21 Bicycle parking for visitors and residents provides;	A21.1 .		site bicycle parking shall be vided at a rate of:	Unknown
a) secure parking facilities; and		a)	1 space per 16 dwelling units for visitor parking;	
b) convenient access; andc) safe access; and			and	
d) protected from the sun and		b)	1 space per 4 dwelling units for residential	
rain.	A21.2	Dor	parking; and	
	A21.2		king shall be designed and ted to:	
		a)	enable wheels and frame to be locked to the device	
			without damaging the bicycle; and	
		b)	be located outside pedestrian movement	
		c)	paths; and be easily accessible from	
		,	the road; and	
		d)	be arranged so that parking manoeuvres will	
			not damage adjacent bicycles; and	
		e)	be protected from	
			manoeuvring motor vehicles and opening car	
		f)	doors; and be well lit; and	
		g)	be protected from the	
P22 Visitor parking remains	A22.1	Visit	weather. for car parking bays are	Does Not Comply - No provision for
accessible and useable to visitors at all times.		not	allocated to individual illing units; and	visitor spaces has been made
	A22.2	Visit	or car parking is not gated	
		doo	located behind security rs/gates; and	
	A22.3	Visit from	or car parking is visible the street frontage,	
			rly signed and delineated;	
	A22.4		or car parking bays are	

	not provided in a tandem arrangement; and	
A22.5	Visitor car parking bays are not located in front of private storage rooms allocated to individual units; and	
A22.6	Visitor car parking bays are not provided in parallel formation along a driveway.	

Public Art

PERFORMANCE CRITERIA	ACCEPTABLE MEASURES	COMPLIANCE
P23 Public art is provided that is visible and accessible to the general public and reflects the local character of Cairns through a variety of mediums.	A23.1 Public art is provided in accordance with Planning Scheme Policy – Public Art.	N/A

Vehicle Parking & Access Code

Vehicle Parking Numbers

PE	RFOF	RMANCE CRITERIA	ACCEPTABLE MEASURES		
PEI P1	Suff prov acco of v deve	icient parking spaces must be rided on the site to commodate the amount and type ehicle traffic generated by the elopment of the site, having icular regard to: the desired character of the area in which the premises is located; and the nature and scale of the development; and accessibility to the premises; and the nature and frequency of	ACCE	PTABLE MEASURES The minimum number of parking spaces provided on the site is not less than the number prescribed in Schedule 1 to this Code for the particular development.	Does Not Comply – Schedule prescribes that the development should make provision for 27 car parking spaces. The project currently proposes 18 spaces of which 6 are disabled spaces.
	e)	public transport serving the area; and whether or not the development involves the retention of an existing building, particularly an			
		identified historic building, and the previous requirements for car parking for the building; and			
	f)	whether or not the use involves the retention of other cultural heritage features or significant vegetation; and			
	g)	the different types of vehicles that visit the premises are adequately accommodated.			

Comments

It is difficult to provide a full assessment of the impacts of the development on the neighbourhood given the very limited information provided. No assessment against the Landscaping Code is provided as no details on the landscaping were submitted. Many of the neighbouring developments in Palm Cove of similar scale have created attractive street frontages (particularly along Williams Esplanade) through extensive landscaping, centred around existing Melaleuca sp. If the project was an assessable development, Officers would seek further information on landscaping, or condition for landscaping to be employed to help soften the built form, mitigate any privacy issues and better integrate the project into vegetated character of the area. The main areas of non compliance relate to car parking and external appearance/vernacular.

Trinity Park

The proposed Public Housing development is proposed at 24-32 Harbour Drive, Trinity Park, on land located at Lot 1801 on SP165903.



The proposal involves the establishment of nineteen (19) two-bedroom units, configured as five (5) two-storey buildings on the site. A single access point is to link the development with Harbour Drive and will service nineteen (19) car parking spaces. The site is subject to a Court Consent Order for the Earl Hill South Special Facilities (17 April 1998) that permits the establishment of multiple dwelling units scattered on various sites throughout the estate, including the subject site. The original Special Facilities Zoning made provision for Lot 1801 to accommodate nineteen (19) dwelling units. There are a number of conditions in the Court Consent Order that directly relate to this parcel of land:

- 14. The applicant is to provide bollards to prevent vehicle access, in accordance with Council's policy, between the proposed townhouses and the road stubs off Debbie Street, being Wendy Street and the unnamed road stub towards the western end of Debbie Street.
- 15. In respect to the proposed townhouse allotments, adjacent to existing properties of Debbie Street, a landscaped buffer for visual screening purposes is to be provided between the townhouse development and the existing residential allotments at the time of construction of the townhouses, all to the requirements and satisfaction of the Director of Planning and Development. All townhouse development shall be in accordance with the relevant provisions of section 2 Part D of the Planning Scheme for the balance of the City of Cairns.

Council Officers responded to the statutory notification provided by Project Services on 22 March 2010. The proposal complies with Condition 14 in that no vehicular access is proposed through Wendy Street. A concrete pedestrian pathway is shown to provide linkage to the site to Debbie Street. It was recommended to Project Services that these links include appropriate ground level lighting so as not to detrimentally impact on the amenity of neighbouring properties while still facilitating appropriate crime prevention outcomes.

Condition 15 specifies that the development is subject to Part D - Section 2 of the Planning Scheme for the Balance of the City of Cairns (November 1996). A brief assessment of the proposal against these provisions is provided below:

Performance Criteria	Compliance
2.2.1 Site Layout Element 1	· · ·
 [a] Neighbourhood Integration PCI The development is well connected into the neighbourhood through adequate vehicle and pedestrian links which maintain or enhance local accessibility. PC2 The development contributes to or enhances neighbourhoods of valued and definable character through layout, massing and detailing that integrates well with its surroundings. 	Partially Complies - By providing the pathway linkages as discussed above, the development will go someway in integrating itself into both Harbour Drive and Debbie/Wendy Street. The layout of the units should result in the majority of outcomes being achieved. A private yard is provided for all units on the ground floor and the majority of common area on the site is available for passive surveillance.
PC3 The design and layout of dwellings enhances existing streets, maintains amenity for adjacent residents, and provides a sense of address and privacy for residents. This may be achieved by:	
[i] ensuring that most dwellings front existing and proposed streets;	
[ii] minimising principal private open space in front of dwellings, as this often results in high fencing for privacy;	- 1.2m high fence to face Harbour Drive
 [iii] amalgamating two or more residential lots for redevelopment so a central street or driveway can be created: [iv using a mews street arrangement so that dwellings can front other dwellings where they cannot relate directly to a street: 	
[vi varying the alignment of accessways to provide visual interest and avoid a 'gunbarrel' effect;	

[vi] arranging the development to minimise outlook over side boundaries by ensuring that main upper- storey windows face the street, interior or back of the development;	- Overlooking issues largely mitigated by building orientation. Building closest to southern and western boundaries is limited to a single storey.
[vii] locating the multi-storey component of a development towards the street to limit impact on the amenity of adjacent private open space.	 Private yards provided for each unit are separated by 1.8m timber paling fence.
PC4 In larger scale new developments, varied dwelling types and forms are integrated along both sides of streets. This may be achieved by:	
[I] providing a similar type or mix of buildings on both sides of a street to generate a consistent streetscape;	
[ii] ensuring dwelling fronts face dwelling fronts, not backs, across a street;	
[iii] not locating large-scale strongly contrasting dwelling types across the street from each other. Major changes in dwelling types should occur across rear site boundaries.	 Development in the immediate area is generally considerable in scale. Streetscape is dominated by very large single detached dwellings with reduced side setbacks.
[b] Site features and constraints	
PC5 The development capitalises on views from the site, incorporates existing significant vegetation and site features, and overcomes site constraints such as steep slope, unstable soils, poor drainage or bushfire risk.	- Site in question is completely flat and contains no significant vegetation. Legal point of discharge for the development is Harbour Drive
PC6 The development retains buildings of identified conservation significance and buildings with efficient recycling potential.	
PC7 In areas with significant off-site noise, the development designed to minimise entry of noise and to limit the number of dwellings that are exposed to high noise levels. [c] Community safety	
PC8 The layout contributes to community and property safety, and to the security of the neighbourhood. This may be. achieved by: [I] ensuring dwellings abutting streets and public open spaces have windows that enable surveillance of the	- Development is orientated to reduce impacts from parking areas though some units will still provide passive surveillance of these areas.
area; [ii] minimising high fences and walls along streets; [iii] providing lighting, good visibility and surveillance of lanes; [iv] protecting private spaces from inappropriate use as public thoroughfares; [v] minimising obscured, overgrown and shrubby areas along streets and paths. [d] Energy and environ mental' management	- Officers have requested that Project Services provide an appropriate lighting level to the pathways and driveways on the site to a level where there are minimal impacts to the amenity of neighbouring properties but still facilitate crime prevention outcomes.
 PC9 The layout contributes to energy efficiency of the development. This may be achieved by: [i] establishing a pleasant, safe and connected street network, supporting walking and cycling to public transport and local facilities; [ii] orientating habitable rooms to limit solar radiation and maximise circulation of breezes. 	- Pedestrian link through to Wendy Street should help the connectivity of the site through to local parks (Debbie Street) and public transport links.
 PC10 The layout facilitates environmental management, for example by: [i] providing for infiltration of stormwater runoff by limiting paved surfaces and providing onsite retention basins; [ii] retaining existing large trees where practicable and providing space for additional large trees. A setback of 4 metres to buildings is a useful guide.] Car parking 	
PC11 The layout provides for car parking and garages that do not dominate the development or street	- Car parking is contained in the middle of the site and will

be barely visible from the street.
- No visitor car parking is proposed.
- Private yards are provided for many of the units and the site has open space to the north and access to the small public park on Debbie Street.
- Development will not result in detrimental impacts to adjoining open space to the north. This open space presently contains no significant improvements on the land.
•
Partially Complies - The front boundary to Harbour Drive is proposed to be screened by a 1.2m high plain timber panelled fence. The site plan indicates that a row of landscaping will sit behind this fence. This may potentially result in a fairly neutral frontage (though very simple) to the street. However, no details of the proposed landscaping have been provided. Landscaping is also pertinent to condition 15 which requires a landscaping buffer between the proposed units and neighbouring residential allotments on Harbour Drive and Debbie Street. Officers have requested Project Services implement significant landscaping to help ensure adequate screening and help ameliorate any visual impacts of the development from Harbour Drive.

PC2 In streets which do not have an identified or valued character, new development is designed to have an appropriate residential character, and detailed to enhance the streetscape.	
PC3 Street frontage setbacks are in accordance with Element 3 Building Envelope.	- The height of the buildings involved is consistent with the generally two storey single detached development that characterises the Bluewater Estate.
PC4 To complement the scale of residential streetscapes, changes of building height between existing dwellings and adjacent walls of a new development are normally not more than one storey.	
PC5 Large walls which are highly visible from the street are adequately detailed for visual interest. This may be achieved, for example, by recesses, windows, projections, or variations of colour, texture or materials.b] Fences and street frontage	 Front fences are 1.2m in height though it is unknown what view shed of the street will be provided given the absence of details regarding landscaping.
PC6 Front fences enable outlook from dwellings to the street for safety and surveillance. As a guide, they should be a maximum of 1.2 metres high if solid, or 1 .5 metres high if more than 50% transparent.	
PC7 Solid front fences to 1.8 metres high are to be minimised. Where used, they are limited to part of the frontage, and used only where appropriate to the streetscape character; where the principal private open space is in front of and to the north of the dwelling; and some surveillance of the street from dwelling windows is maintained.	- Parking areas are internal to the site and a single driveway access should not dominate the street front.
PC8 Garages and parking structures are sited and detailed to ensure they do not dominate the street frontage.	- Unknown – Details on proposed services have not been supplied.
PC9 Facilities in the frontage area such as gates, letter boxes, garbage bin enclosures, housing for meters and service connections and kerb crossovers are compatible in design with the fences and character of the development.	
2.2.3 Building Envelope Element	
[a] Builtform	Complies – The buildings on the site achieve the setback
PCI The setback of dwellings from the street frontage is appropriate to the efficient use of the site, the comfort of residents and the streetscape.	requirements specified by the Scheme, with building set back 6m from the front boundary and 3m from the side boundaries. Impacts on privacy and amenity are further mitigated by the unit closest to neighbouring residential allotments limited to a single storey.
PC2 Dwelling and outbuilding walls are constructed in locations and of a length and height to ensure that there is no significant loss of amenity to adjacent residents.	The height of the buildings is also fully compliant with the provisions of the Scheme (limit 11.5m). This 11.5m height limit would potentially allow up to four storeys on the site. As discussed above, the orientation of the dwelling units on
PC3 The building form and site layout are designed to limit the amount of impervious surfaces and to maximise on-site stormwater infiltration or detention. [b] Daylight and sunlight	the site should help to achieve satisfactory outcomes for passive surveillance, with the exception of the path to Wendy Street.
PC4 Habitable rooms within the development receive adequate daylight for carrying out daily tasks. [c] Breezes	
PC5 The building form and site layout are designed to maximise breezes while not inhibiting breeze circulation to adjoining properties.	

2.2.7 Car Parking & Vehicle Access Eleme	ent
PCI Resident and visitor parking is provided according	Does Not Comply – The car parking situation represents
to projected user needs, and takes into account:	the primary non-compliance issue with the development.
the number, size and type of dwellings proposed;	Nineteen (19) covered spaces are proposed, of which four
[ii] the availability of public transport;	(4) are reserved as disabled spaces. The Scheme
the availability of on-street or nearby parking;	identifies the requirement of twenty-nine (29) spaces –
[iv] local traffic and parking management plans and	being one covered space for every unit; plus 1 uncovered
safety considerations;	space per every two units; and the provision of a wash
[v] the reduction of on-street spaces associated with	down bay.
provision of off-street spaces;	
[vi] the availability of land where existing buildings are	As detailed in the submission to Project Services, any
being converted to residential use.	parking issues on the site are likely to be compounded by
	the nature of Harbour Drive, being very narrow road width
PC2 Car parking facilities are designed and located:	from the median strip, street plantings within the road
[1] reasonably close and convenient to dwellings;	reserve and the proximity to the roundabout.
[ii] to be secure or allow surveillance from dwellings;	
[iii] to be lit at night;	
[iv] to be well-ventilated if enclosed;	
[v] to not obscure the view between the street and	
front windows of dwellings;	
[vi] to clearly define any visitor parking;	
[vii] to be separated from habitable room windows to	
	- The road reserve of Harbour Drive does not permit any on
minimise noise and fumes entering dwellings.	
	street car parking due to the factors above.
PC3 Car parks, accessways, driveways and streets	
allow comfortable, safe and efficient vehicle	
movement and good connections to the existing street	 Only one access point is proposed.
network, while minimising loss of on-street parking.	
, i 3	
PC4 Developments abutting arterial roads minimise	
the number of access points, provide safe access,	
and ensure vehicles egress in a forwards direction.	
and ensure vehicles egress in a forwards direction.	
DCC Curtana and an and	
PC5 Surface parking areas and accessways are	
designed, surfaced and graded to facilitate stormwater	
infiltration onsite, and landscaped with shade trees	
and screening vegetation where practicable.	
PC6 The layout and site management will enable	
appropriate use of any car spaces not specifically	
allocated to a dwelling.	
PC7 Car parking facilities, including accessways,	
carports and garages do not dominate the view of the	
development from the street, and are visually	- Does Not Comply – see above.
compatible with the development.	
F-1 Marshan of an exam	
[a] Number of spaces	
In accordance with Table D1 Carparking	
Requirements for Multiple Dwellings.	
2.2.8 Visual & Acoustic Privacy & 2.2.9 La	ndscaping
EVELOP DUVALE ODED SDACES AND IIVING TOOMS OF	I Haknown — As no details of the nature of this landscaping
PCI The private open spaces and living rooms of	Unknown – As no details of the nature of this landscaping
adjacent dwellings are protected from direct	have been provided it is unknown as to whether the
adjacent dwellings are protected from direct overlooking by dwelling layout, screening devices,	have been provided it is unknown as to whether the development can appropriately achieve the required
adjacent dwellings are protected from direct overlooking by dwelling layout, screening devices,	have been provided it is unknown as to whether the
adjacent dwellings are protected from direct overlooking by dwelling layout, screening devices, distance or landscaping.	have been provided it is unknown as to whether the development can appropriately achieve the required
adjacent dwellings are protected from direct overlooking by dwelling layout, screening devices, distance or landscaping. PC2 Windows of one dwelling are not located	have been provided it is unknown as to whether the development can appropriately achieve the required outcomes.
adjacent dwellings are protected from direct overlooking by dwelling layout, screening devices, distance or landscaping. PC2 Windows of one dwelling are not located opposite the window of another dwelling unless direct	 have been provided it is unknown as to whether the development can appropriately achieve the required outcomes. Complies – overlooking issues between individual
adjacent dwellings are protected from direct overlooking by dwelling layout, screening devices, distance or landscaping.	 have been provided it is unknown as to whether the development can appropriately achieve the required outcomes. Complies – overlooking issues between individual dwelling units should be minimal given the orientation of
adjacent dwellings are protected from direct overlooking by dwelling layout, screening devices, distance or landscaping. PC2 Windows of one dwelling are not located opposite the window of another dwelling unless direct views are restricted or windows are offset or	 have been provided it is unknown as to whether the development can appropriately achieve the required outcomes. Complies – overlooking issues between individual
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adjacent dwellings are protected from direct overlooking by dwelling layout, screening devices, distance or landscaping. PC2 Windows of one dwelling are not located opposite the window of another dwelling unless direct views are restricted or windows are offset or sufficiently distant. [bi Acoustic privacy PC3 The transmission of noise between dwellings is minimised. This may be achieved by: [i] living rooms or garages of one dwelling not abutting bedrooms of adjacent dwellings; [ii] plumbing for each dwelling being separated and contained sufficiently to prevent the transmission of noise between dwellings. [iii] use of appropriate noise resistant wall, ceiling and	 have been provided it is unknown as to whether the development can appropriately achieve the required outcomes. Complies – overlooking issues between individual dwelling units should be minimal given the orientation of buildings.

compressors and other plant which generate high	
noise levels are located away from bedrooms of	
adjacent dwellings.	
Landscaping	
	- Private yards are provided and communal space is limited
PCI Open space around dwellings is allocated to	to parking areas and the rear pedestrian access pathway.
individual units as far as practicable to facilitate	· · · · · · · · · · · · · · · · · · ·
management, and to minimise communal space and	
associated body corporate maintenance costs.	
	- The majority of open space on the site is indicated as turf.
PC2 Unpaved or unsealed landscaped areas are	Impervious surfaces are limited to buildings, driveways and
maximised and are designed to facilitate onsite	parking areas.
infiltration of stormwater runoff.	parking aleas.
Inflitration of stormwater runoff.	No simulficant turns and contained on site
	-No significant trees are contained on site.
PC3 Major existing trees are retained wherever	
practicable, and buildings are located and designed to	
protect both buildings and trees from damage.	
	- Unknown
PC4 The landscape design specifies the location and	
species of trees, shrubs and ground cover in a way	
that:	
[1] uses vegetation types and landscaping styles that	
blend the development in with the streetscape;	
[ii] should not affect the structure of the proposed	
buildings;	
[iii] contributes appropriate planting to streets fronted	
by the development;	
[iv] considers personal safety, by ensuring good	
visibility along streets, paths and driveways and	
avoiding shrubby landscaping near dwelling entries;	
[vi contributes to energy efficiency and amenity by	
providing substantial shade in summer especially to	
west4acing windows and open car park areas;	
[vi] improves privacy between dwellings;	
[vii] minimise risk of damage to overhead and	
underground power lines and other services:	
[viii] considers sightlines for vehicles and pedestrians,	
especially near street corners and intersections.	
copedially near street corners and intersections.	

Comments

The limited information, particularly with respect to landscaping makes it difficult to make a full assessment of the development against the relevant provisions of the Balance Scheme for the City of Cairns. The proposal would appear to be substantially consistent with the type and scale of development intended by the Special Facilities Zone, with the most notable exception being the provision of parking.

Earlville

The proposed Public Housing development is located at 17 O'Hara Street, Earlville, on land described as Lots 8 and 36 on RP717516.



The proposal involves the construction of ten (10) one-bedroom units within a three storey building. The site has a current development permit for multi-unit housing (8/7/). The approval permits the development of nine (9) two- bedroom units within a four storey building. The application was assessed against the requirements of CairnsPlan 2005 and was determined under Instrument of Delegation on 26 October 2007. The approval will lapse on the 26 October 2011.

The proposed public housing project is of a smaller scale to the approved development. A copy of the submitted plans and letter are contained in Appendix 3. An assessment of the project against the relevant codes under CairnsPlan 2009 is provided below:

Residential 3 Planning Area: Code Assessable

Residential 3 Planning Area Code

Residential Density

PERFORMANCE CRITERIA	ACCEPTABLE MEASURES	COMPLIANCE
P1 Site population density must be compatible with the desired development outcomes of this Planning Area.	is not greater than 300	Complies – Site population density is approximately 123 persons per hectare.

Built Form

PERFORMANCE CRITERIA	ACCEPTABLE MEASURES	COMPLIANCE
P2The height of all buildings must be compatible with the desired character and amenity of medium density residential areas and the height of buildings must not adversely affect visual amenity.		Complies - The building is approximately 8.6 meters in height

P3 Buildings must be setback to: a) maintain the character of residential neighbourhoods; and b) achieve separation from neighbouring buildings and from road frontages.	A3.1 No acceptable measures are specified. Note: Except for Multiple Dwellings, Retirement Villages and Dual Occupancies, the design and siting of buildings shall satisfy the provisions of the relevant Land Use Code.	See comments below.
P4 The site coverage of all buildings must not result in a built form that is bulky or visually obtrusive.	A4.1 No acceptable measures are specified.	Complies – Site cover is 36.67%

Character and Community Design

PERFORMANCE CRITERIA	ACCEPTABLE MEASURES	COMPLIANCE
P5 Development does not adversely affect the amenity of the: a) planning area; and b) adjoining land uses.	A5.1 No acceptable measures are specified.	Complies – Multi unit housing is consistent with the intent of the Residential 3 Planning Area.
P6 Buildings, structures and associated services are responsive to the natural features and constraints of the land.	 A6.1 The design of buildings, structures and associated services takes into account: a) established trees; b) significant vegetation; c) ecological values; d) slope; e) waterways; and A6.2 On land steeper than 25% (1 in 4) alternative construction methods to slab on ground are utilised. 	Complies
P7 Buildings and structures are: a) responsive to the tropical climate by taking into account prevailing breezes and solar orientation; and b) designed to minimise energy consumption.	 A7.1 Buildings and structures are sited having regard to: a) significant views and vistas; b) predominant breezes; c) slope; d) solar orientation. 	Complies
P8 Provision of physical and social infrastructure in developing residential neighbourhoods are facilitated through the orderly and sequential development of land.	A8.1 Development adjoins existing or approved development.	Complies

Multiple Dwelling and Holiday Accommodation Code

Site Requirements

PERFORMANCE CRITERIA	ACCEPTABLE MEASURES	COMPLIANCE
P1 The premises has sufficient area and dimensions to accommodate: a) the buildings; and	Planning Area : Minimum Area = 600m².	Complies – Site is 851m².
 b) other structures; and c) open space; and d) car parking; and e) vehicular access; and f) pedestrian access; and g) landscaping; and h) recreational facilities. 	A1.2 The site has a minimum Main Road frontage of 15 metres	

Built Form

PEF	PERFORMANCE CRITERIA		ACCEPTABLE MEASURES		EASURES	COMPLIANCE
P2	the i build			40%; and 1.4 The gross	num site cover is floor area shall not	Complies – Though no accurate numbers for GFA are supplied the development is capable of satisfying the Performance Criteria.
	a)	maximise the separation between buildings; and	Г	exceed the Planning Area	Maximum GFA	
	b)	provide adequate	-	Residential 2	0.8 x site area	
		landscaping and open	-	Residential 3	1.2 x site area	
		space around buildings for screening and recreational	-	Tourist &	1.2 x site area	
		opportunities for the residents and visitors of the	-	Residential Other Areas	No acceptable	
	C)	site; and achieve a balance between		Other Areas	measure	
	-,	parking, driveways, service areas and landscaping and building; and	L		specified	
	d)	promote through breeze, natural light, vistas and visual lines; and				
	e) r	educe the bulk of buildings.				
P3	tropi	development achieves ical character and a Cairns acular through:	A3.1 No acceptable measures are specified.		able measures are	Appears to Comply –no details regarding colours or finishes have been provided.
	a)	the use of structural elements and building materials of varying scales and textures; and	S	ee Figure 1 below	for an example	
	b)	variations in exterior colours; and				
	c)	variations in the size and patterning of windows; and				
	d)	use of awnings and other sun protection devices.				
P4	sited dayl prind allow enjo	building is designed and d to ensure adequate natural ight in habitable rooms and cipal open space areas, to w residents and visitors syment during the majority of daylight hours.	P	4.1 No accept specified	able measures are	Complies

PEF	RFORMANCE CRITERIA	ACCEPTABLE MEASURES		COMPLIANCE
P5	The building bulk is reduced by a combination of:	A5.1 Building bulk and form is reduced by:		Complies
	a) balconies; and	a)	the length of elevation	
	b) recesses in the vertical plane; and		does not exceed 15 metres, with a minimum change in plane in plan	
	c) variation in building form; and		or elevation of 1.5 metres; and	
	d) roof features; and	b)	there is a minimum	
	e) the use of curves, steps, recesses, projections or variation in plan and elevation, including	,	distance of 7 metres between adjoining residential buildings within the site; and	
	articulated or separated balconies.	c)	the use of curves, steps, recesses, projections or variations in plan and elevation; and	

		A5.2 A5.3	 d) the provision of articulated or separated balconies; and e) variation in building colours, materials and textures; and Rooflines are broken up and include features that reduce the overall bulk and add scale (such as cascading roof levels, gables, skillions or variations in pitch); and The length of any continuous eaves line does not exceed 16m. 	
P6	 The overall scale, proportions and rhythm of the development: a) responds to traditional subdivision patterns; and b) is sympathetic to the traditional streetscape pattern. 	A6.1 See Fig	No acceptable measures are specified. gure 2 below for an example	Complies – the O'Hara Street elevation incorporates balconies for the front units. The bulk of the vertical façade broken up by varying roof structures and wall planes.

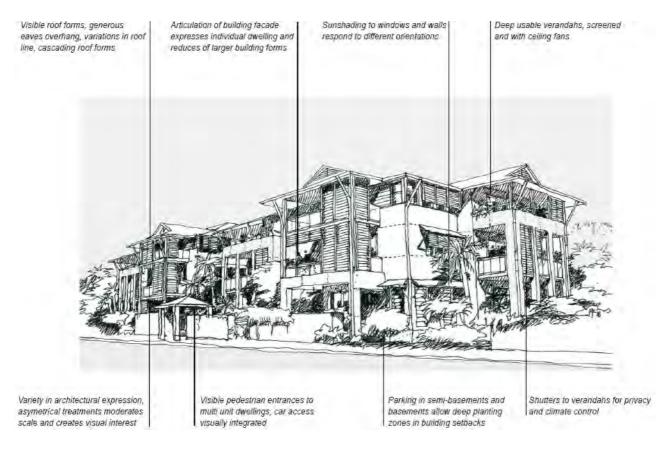
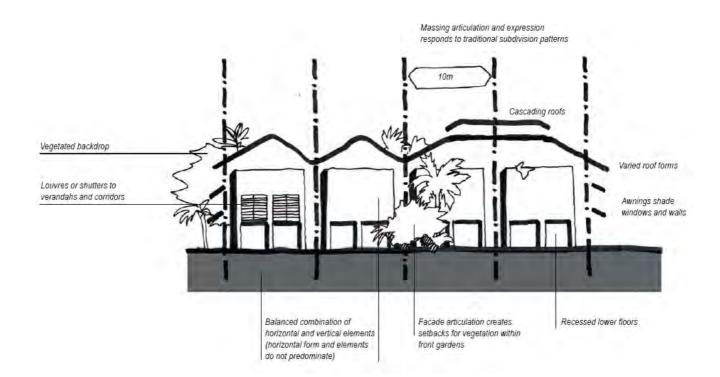


Figure 1 - Illustration of Desirable Character Attributes for Multiple Dwellings

Figure 2 - Scale, Proportions and Rhythm of the Building Reflects the Dominant Streetscape



PE	RFORMANCE CRITERIA	ACCEPTABLE MEASURES	COMPLIANCE
P7	 Buildings shall be sited such that: a) the setback from street frontages is consistent with the established streetscape pattern; and b) the setback from side and rear boundaries retains daylight access and privacy for adjoining properties; and 	 A7.1 Buildings are setback 15 metres to the Cairns Esplanade; and A7.2 For buildings in other locations, building setback from main road frontage is: a) a minimum of 6 metres; and 	The building has been setback 6 meters from O'Hara Street. The building is setback approximately 7m from Harpa Street and 5m from Oliva Street.
	 c) the setback from all boundaries is sufficient to allow areas of deep planting; and 	b) in established areas within 20% of the average setback of adjoining development; and	
	 the setback from street frontages provides for the desired streetscape pattern. 	Figure 3 Example of front setback. Setback to front boundary	
		Road	
		Within 20% of adjoining development in established areas and a minimum of 6 metres.	
		 Area within 20% of average setback A7.3 Regardless of clauses 7.4 and 7.5 below, for the purposes of reducing overshadowing, the setback along the southern and western boundary shall be one third of the height of the building, measured to the 	
		 eaves; and A7.4 The rear boundary setback is a minimum of 4 metres. A7.5 The side boundary setback is: a) a minimum of 2.5m for the first 2 storeys; and b) a minimum of 3.5 m for the next 2 storeys, and 	The building is setback a minimum of 3.05 meters from the rear boundary. The building is setback a minimum of 2.5 meters.
		Figure 4 Example of Side Setback.	
		Setback to side boundary	

		Note: plan vie	All setbacks are measured in w.	
P8	Services structures and mechanical plant (including air conditioners and split system air conditioners) are screened or otherwise incorporated as part of the building form.	A8.1	Services structures and mechanical plant are not visible from: a) the street, and b) adjoining properties, and c) public open space; and	Unknown – It is not known whether air- conditioning is proposed. Normally a condition would be applied to the development for the provision of A/C screens.
		A8.2	Mechanical plant is not located: a) on balconies or adjacent to other liveable areas; and b) near multiple reflective surfaces such as walls	
		A8.3	and eaves; and Services and mechanical plant are located in building recesses or service areas such as parking and driveway areas.	
P9	The development does not adversely impact on the natural environment and is designed to be sympathetic to natural constraints.	A9.1	 The siting and design of individual buildings within the development ensures: a) the retention of existing mature vegetation on the site, with appropriate separation between vegetation canopy and root systems and buildings; or b) where selected removal of mature tree/s is required, suitable established tree/s are planted on site as a feature; and On land steeper than 25% (1 in 4) alternative construction 	Unknown.
			methods to slab on ground are utilised.	

Amenity

PERFORMANCE CRITERIA	ACCE	PTABLE MEASURES	COMPLIANCE
P10 Easily accessible and functional communal landscape and recreation	A10.1	A minimum of 35% of the site is communal landscaped and recreation area including:	Unknown – No details on landscaping have been provided.
area is provided for the benefit of residents.		 at least 1/2 of the required landscaped area has a minimum dimension of 5m; 	
		b) deep planting to at least 1/3 of the required landscaped area, and	
		c) paved and sealed areas do not exceed 1/3 of the required landscaped area; and	
	A10.2	For a development having 10 or more dwelling units at least 1 communal recreational feature is provided, including but not limited to a barbeque facility, swimming pool or children's play area.	

D44 Easthan and the sector		
P11 Easily accessible and functional private outdoor living area is provided for each unit	 A11.1 Each dwelling unit, has a private and functional outdoor living area: a) having minimum dimensions of 3 metres; and b) directly accessed from internal living spaces (not bedrooms). 	Complies – Each unit has a small patio or verandah.
A12 The development is sited and designed to minimise overlooking of other dwelling units within the development, and of residential buildings on adjoining properties.	A12.1 Where habitable rooms look directly at habitable rooms in residential buildings within 2m at ground floor level or within 9m above ground floor level, privacy is protected by: a) fixed obscure glazing in any part of the window below 1.5m above floor level; or b) fixed external screens; or c) sill heights of 1.5m above floor level; or d) in the case of screening for the ground floor level, fencing to a height of 1.8m above ground level. Figure 5 Example of when Screening is Required Screening above ground floor Screening required	Unknown.
P13 The development addresses the road frontage to facilitate casual surveillance and to enhance the amenity of the streetscape.	 A13.1 The building has balconies, windows and verandahs that face the street; and A13.2 Visual privacy is provided to units that face the street through: a) screening; and b) planting; and A13.3 Fences and walls to road frontages are limited to: a) 1.2 metres in height if solid; or b) 1.5 metres if partially transparent; or c) 1.8 metres if 50% permeable. Note: Alternative solutions will be considered for developments on State Controlled Roads and future State Controlled Roads. 	Units fronting O'Hara Street have verandahs. No details of screening or planting has been provided. No details on the fencing proposed for the site has been provided.
P13 A secure storage area is provided for each dwelling unit.	 A13.1 Secure storage areas: a) are located to enable access by motor vehicle; and b) have a minimum space of 3.5m2 per dwelling unit; and c) have a minimum height of 2.1 metres; and d) are weather proof; and 	Does Not Comply – No provision for storage appears to have been made from the plans supplied.

P14 Service structures and mechanical plant (including air conditioners and split system air conditioners) are located or insulated such that dwelling units within the development, and in residential buildings on adjoining properties are not adversely affected by the noise source.	A14.1	 e) are lockable; and f) are ARI 100 immune. Service structures and mechanical plant are : a) Screened and baffled; or b) Otherwise incorporated into the building form to maintain and uphold the amenity of dwelling units within the development, and of residential buildings on adjoining properties. 	Unknown.
 P15 Refuse storage areas are: a) convenient and accessible to residents and refuse collection services; and b) located and designed to mitigate adverse impacts: i) within the site; and ii) on adjoining properties; and iii) to the street. 	A15.1	 Refuse storage areas: a) are located on site; and b) are sited and designed to be unobtrusive and screened from view from the street frontage; and c) are imperviously sealed roofed and bunded, and contain a hose down area draining to Council's sewer network; and d) are of a sufficient size to accommodate bulk (skip) bins; and e) have appropriate access and sufficient on site manoeuvrability area for refuse collection services. 	Complies – Provision has been made for a refuse storage area.

Energy Efficiency

PERFORMANCE CRITERIA	ACCE	PTABLE MEASURES	COMPLIANCE
 PERFORMANCE CRITERIA P16 Buildings are sited and designed to: a) maximise cross-breezes through the site; and b) minimise solar heat loads; and c) promote breeze and natural light. 	ACCE A16.1	 PTABLE MEASURES Buildings are oriented on site to: a) allow prevailing southeast and north-east breezes to penetrate the site; and b) maximise the exposure of individual dwelling units to prevailing and cross-breezes; and c) minimise exposure to western sun; and Individual dwelling units are planned for maximum natural ventilation and light. Every dwelling unit has: a) access to prevailing southerezes including external walls with openings in at least two different orientations to allow breeze paths within the dwelling unit; or b) partitioned walls, vents in or above doorways and internal louvers as required to ensure air movement through the dwelling unit; and c) access to a covered, outside area accessible 	COMPLIANCE Complies – Units provide for some cross ventilation. Units are not double banked.

of clothes. This area shall be sited such that it is not visible from public	
spaces. A16.3 Units are not located on both sides of a central corridor (i.e. not double banked).	

Parking and Access

PERFORMANCE CRITERIA	ACCE	PTABLE MEASURES	COMPLIANCE
P17 Vehicle access and parking for residents, visitors and service providers:	A17.1	The road providing access has a minimum road reserve width of 20 metres; and	No visitor parking is provided.
a) does not dominate the street frontage; andb) does not impact on the road	A17.1	The location of visitor parking is easily identified from the street; and	
network; and	A17.2	Where access is gated:	
c) is safe and convenient; andd) is accessible.		 a) there is a safe pullover area within the property boundary to use an intercom or gain access; and 	
		b) queuing space outside the gated for 2 vehicles using and awaiting the use of the intercom / access; and	
		c) a minimum of two parking spaces are provided outside of the gated area and within the property boundary, and.	
	A19.2	Vehicle parking is:	
		a) illuminated at night; and	
		b) close to the dwelling units to be served.	
P18 Residents Vehicle access and parking	A19.3	Access to basement parking is ARI 100 immune; and	Does not comply - Ground floor parking does not appear to be Q100 flood immune.
	A19.4	Ventilation and pump-out infrastructure for car-parking areas is ARI 100 immune.	liood immune.
P19 Pedestrian access is prominent and safe.	A18.1	A well-lit, sealed footpath, of minimum width 1.2m, links the development with the on street works; and	Complies – Provision has been made for the footpath to the front boundary, though it is not known as to what lighting/finishes is involved.
	A18.2	The development has at least one prominent, well-lit pedestrian entry with clear visibility for public surveillance.	
	A18.3	Pedestrian access to the site is:	A delineated pedestrian pathway on
		 a) via a well-lit and clearly delineated shared traffic area for developments of 4 dwelling units or less; and 	the driveway is proposed.
		b) via a well-lit path that is separate from the vehicle access for all other developments; and	
	la S	Buildings, fences and andscaping are designed and lit o that they will not conceal a erson.	
P20 The design and location of vehicle access and parking:	A20.1	A minimum of 1 metre wide dense planted buffer is	Complies – Undercover parking will be largely obscured from the street and

	a) minimises impacts on		provided adjacent to any	should result in minimal impacts to
	adjoining dwellings and compliments the	A20.2	vehicle movement area. Vehicle access and parking is:	neighbouring developments.
	streetscape; and	ALU.2	a) oriented or screened to	
	b) reduces thermal radiation, minimises noise and		minimise reflection of car headlights and area	
	lessens the visual impact of hardstand area.		lighting reflecting into the windows of habitable	
			rooms and patios or balconies of dwelling	
			units and adjacent dwellings / properties;	
			and	
			b) separated from windows to habitable rooms either	
			by location, enclosure or screening to minimise	
			noise and light disturbance and fume	
			emissions.	
		A20.3	Vehicle parking structures are designed such that they:	
			a) are compatible with overall building design in	
			terms of roof form, detail, material and colours; and	
			b) are consistent with stipulated setbacks for	
			the buildings, and	
			c) do not dominate the streetscape.	
P21	Bicycle parking for visitors and residents provides;	A21.1 .	On-site bicycle parking shall be provided at a rate of:	Unknown
	a) secure parking facilities; and		a) 1 space per 16 dwelling units for visitor parking;	
	b) convenient access; andc) safe access; and		and	
	d) protected from the sun and rain.		b) 1 space per 4 dwelling units for residential parking; and	
		A21.2	Parking shall be designed and located to:	
			a) enable wheels and frame to be locked to the device	
			without damaging the bicycle; and	
			b) be located outside pedestrian movement paths; and	
			c) be easily accessible from the road; and	
			d) be arranged so that parking manoeuvres will	
			not damage adjacent bicycles; and	
			e) be protected from manoeuvring motor	
			vehicles and opening car doors; and	
			f) be well lit; and	
			g) be protected from the weather.	
P22	Visitor parking remains accessible and useable to	A22.1	Visitor car parking bays are not allocated to individual	Does Not Comply – No provision for visitor spaces has been made
	visitors at all times.		dwelling units; and	Honor opucco hao buch mauc
		A22.2	Visitor car parking is not gated or located behind security	
		۸ ۵ ۵ ۵	doors/gates; and	
		A22.3	Visitor car parking is visible from the street frontage,	
			clearly signed and delineated;	

	and	
A22.4	Visitor car parking bays are not provided in a tandem arrangement; and	
A22.5	Visitor car parking bays are not located in front of private storage rooms allocated to individual units; and	
A22.6	Visitor car parking bays are not provided in parallel formation along a driveway.	

Public Art

PERFORMANCE CRITERIA	ACCEPTABLE MEASURES	COMPLIANCE
P23 Public art is provided that is visible and accessible to the general public and reflects the local character of Cairns through a variety of mediums.	A23.1 Public art is provided in accordance with Planning Scheme Policy – Public Art.	

Vehicle Parking & Access Code

Vehicle Parking Numbers

PE	PERFORMANCE CRITERIA		ACCE	PTABLE MEASURES	
P1	prov acco of v deve parti	icient parking spaces must be rided on the site to ommodate the amount and type ehicle traffic generated by the elopment of the site, having icular regard to: the desired character of the	A1.1	The minimum number of parking spaces provided on the site is not less than the number prescribed in Schedule 1 to this Code for the particular development.	Does Not Comply – Schedule 1 prescribes that the development should make provision for 15 car parking spaces. The project currently proposes 7 spaces of which 1 is a disabled space.
	a)	area in which the premises is located; and			
	b)	the nature and scale of the development; and			
	C)	accessibility to the premises; and			
	d)	the nature and frequency of public transport serving the area; and			
	e)	whether or not the development involves the retention of an existing building, particularly an identified historic building, and the previous requirements for car parking for the building; and			
	f)	whether or not the use involves the retention of other cultural heritage features or significant vegetation; and			
	g)	the different types of vehicles that visit the premises are adequately accommodated.			

Comments

It is difficult to provide a full assessment of the impacts of the development on the neighbourhood given the very limited information provided. No assessment against the Landscaping Code is provided as no details on the landscaping were submitted. The scale of the development is generally consistent with CairnsPlan requirements. The main areas of non compliance relate to car parking and flood immunity.

A minimum of approximately one (1) meter of fill will be required to achieve flood immunity for the ground floor of the development. Careful consideration should be given to the design to ensure that the flow of all external storm water from the property is directed to a lawful point of discharge such that it does not adversely affect surrounding properties.

APPENDIX 1 – NOTIFICATION & PLANS FOR PALM COVE DEVELOPMENT



Project Services

24 November 2009

Chief Executive Officer Cairns Regional Council Planning and Development Services PO Box 359 Cairns Qld 4870



Department of Public Works

Attn: Planning & Development Manager

Dear Sir/Madam,

PROPOSED PUBLIC HOUSING DEVELOPMENT 15 HARPA STREET, PALM COVE

Project Services, a Business Unit within the Department of Public Works, has been appointed to act on behalf of the Department of Communities in relation to the carrying out of public housing developments in accordance with Chapter 5 Part 6 of the *Integrated Planning Act 1997* (IPA).

It is the Department's intention to develop the above site, described as Lot 65 on RP868442 for the purpose of developing Eighteen, two-bedroom apartments.

The project is being undertaken under the Nation Building Economic Stimulus Plan (NBESP). The Federal Government is providing some \$1.2 billion towards the NBESP to be completed or committed by June 2011. The State Government has undertaken to deliver a program of 4,000 units of social housing under this Plan.

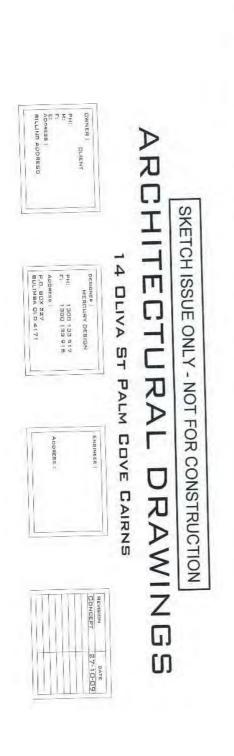
I advise that the Director General, Department of Communities has determined that, in accordance with Chapter 5 Part 6.4.1 of the *Integrated Planning Act 1997*, the project at 15 Harpa Street, Palm Cove is 'not substantially inconsistent' with the relevant Planning Scheme and will progress to construction. In accordance with the requirements of IPA Chapter 5 Part 6.5.5, this letter and the enclosed drawings provide information regarding the proposed public housing development.

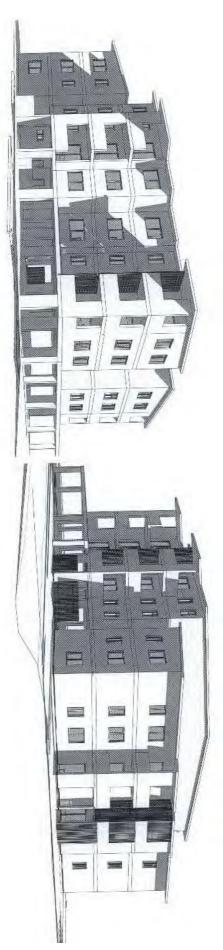
Should you have any further queries relating to this matter please do not hesitate to contact this office on 3227 8750.

Yours sincerely,

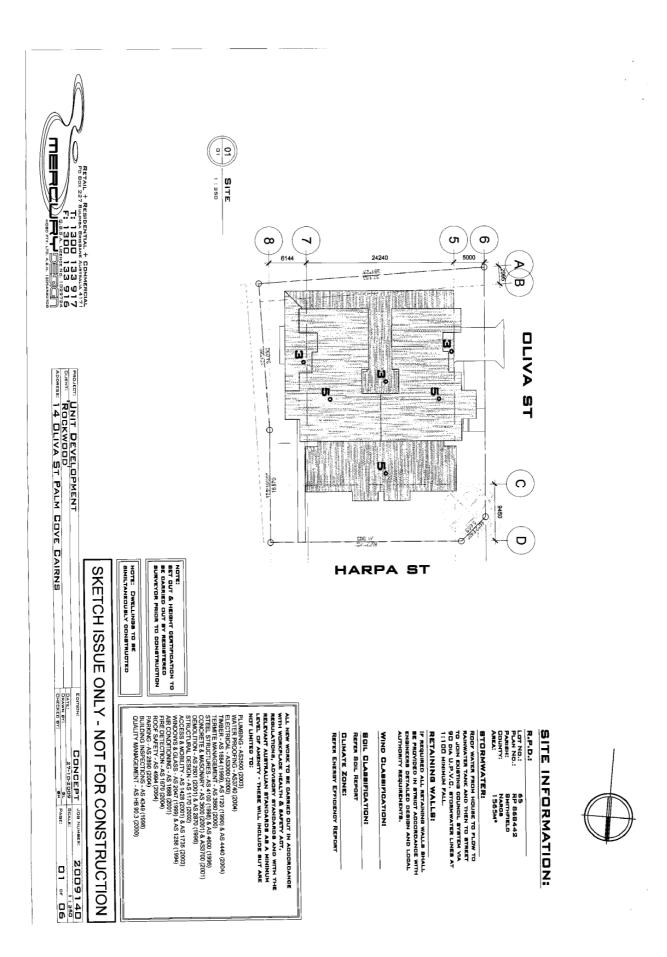
Kelly Graham Town Planner Housing & Property Portfolio Project Services

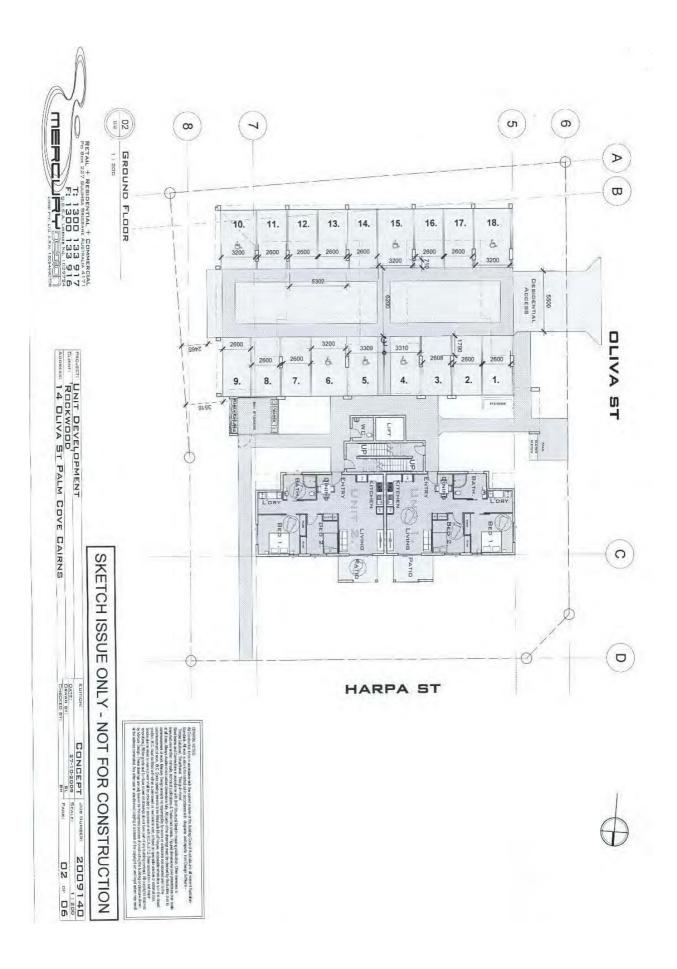
Brisbane Office Level 4 80 George Street Brisbane GPO Box 2906 Brisbane Queensland 4001 Telephone 07 3227 8790 Facsimile 07 3227 8790 Kelly.graham@projectservices.qld.gov.au Assured to AS/NZS ISO 9001:1994 Environmental Management to AS/NZS ISO14001:1996

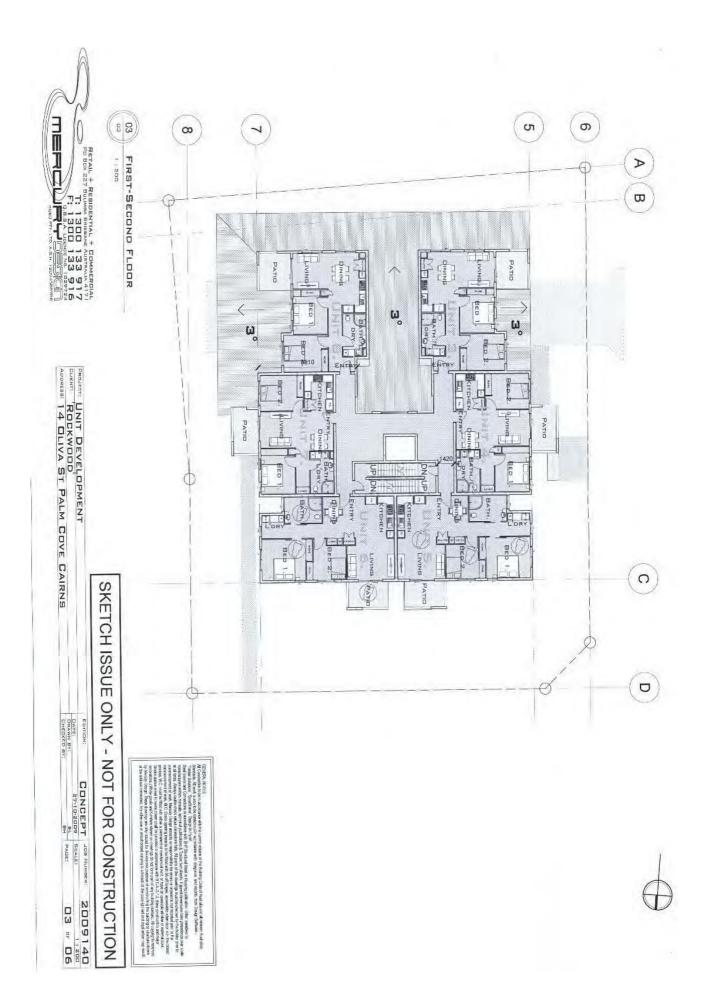




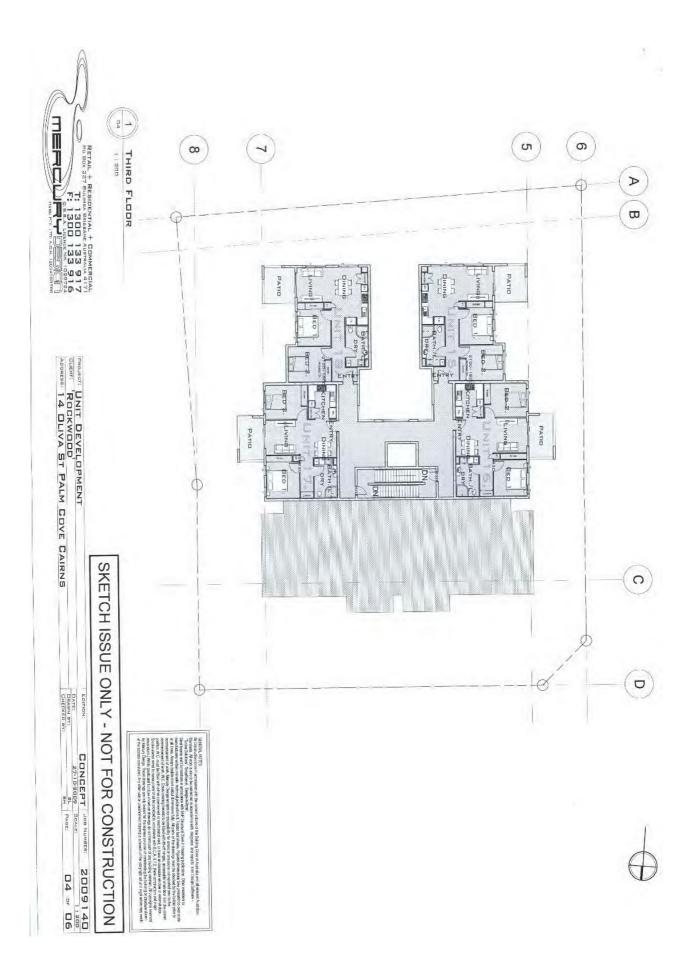
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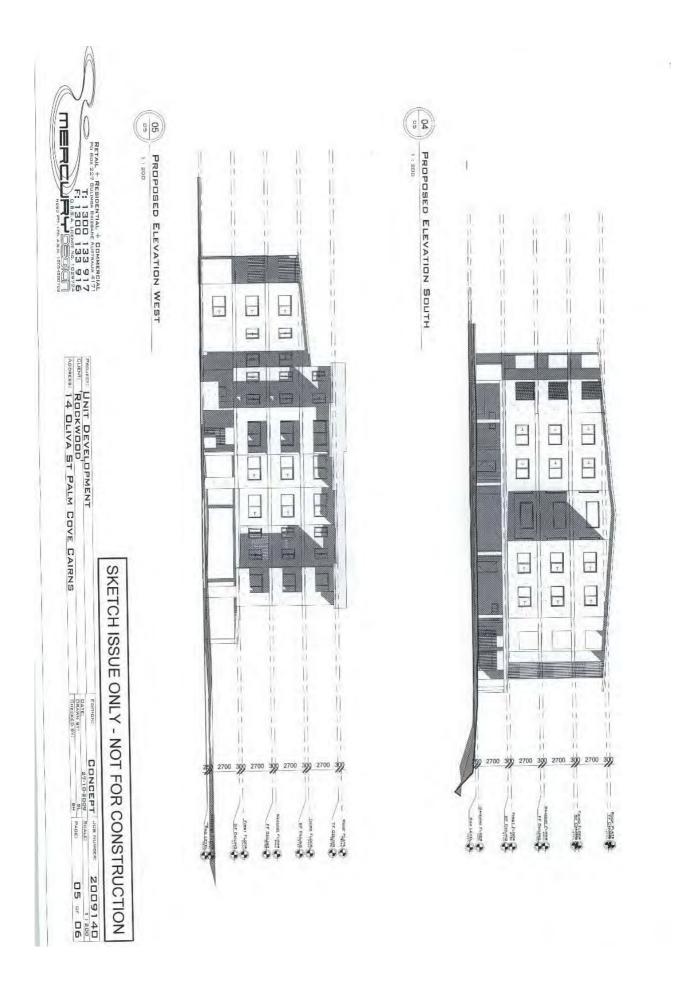


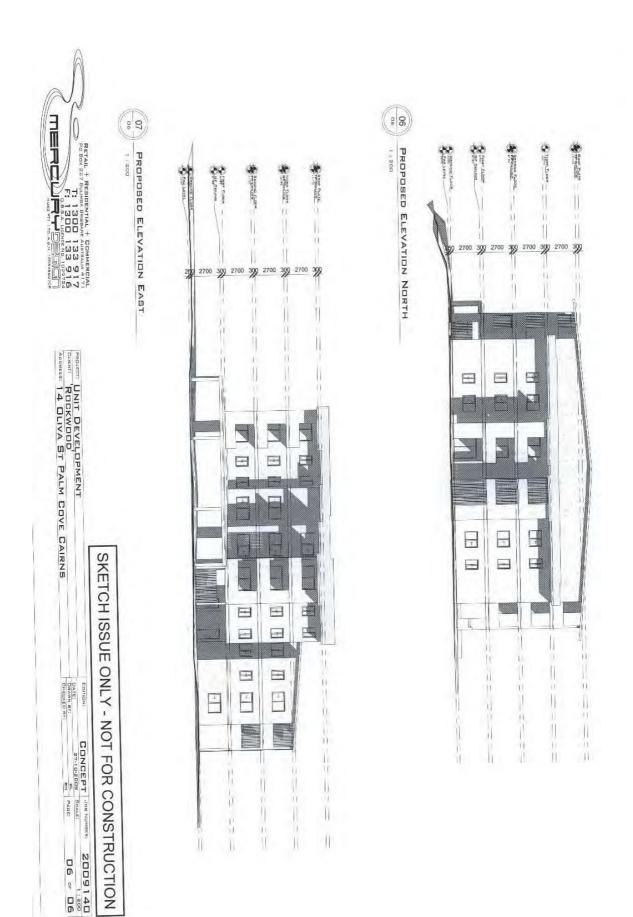




Agenda – Ordinary Meeting 28 April 2010 - #2544487







APPENDIX 2 – NOTIFICATION & PLANS FOR TRINITY PARK DEVELOPMENT



3 March 2010 Ref: 56535

Chief Executive Officer Cairns Regional Council PO Box 359 Cairns QLD 4870



Department of Public Works

Attention: Manager -- Development Assessment

Dear Sir/Madam,

PUBLIC HOUSING DEVELOPMENT 24 HARBOUR DRIVE, TRINITY PARK NINETEEN, TWO BEDROOM APARTMENTS

Project Services, a Business Unit within the Department of Public Works, has been appointed to act on behalf of the Department of Communities in relation to the carrying out of public housing developments in accordance with Chapter 9 Part 5 of the *Sustainable Planning Act 2009* (SPA).

It is the Department's intention to develop the above site, described as Lot 1801 on SP165903 for nineteen, two bedroom apartments.

The project is being undertaken under the Nation Building Economic Stimulus Plan (NBESP). The Commonwealth Government is providing some \$1.08 billion towards the NBESP to be completed or committed by December 2010. The State Government has undertaken to deliver a program of 4,000 units of social housing under this Plan.

I advise that the Director General, Department of Communities has determined that, in accordance with Chapter 9 Part.5 of the *SPA*, the project at 24 Harbour Drive, Trinity Park is 'not substantially inconsistent' with the relevant Planning Scheme and will progress to construction. In accordance with the requirements of SPA Chapter 5 Section 722, this letter provides information regarding the proposed public housing development.

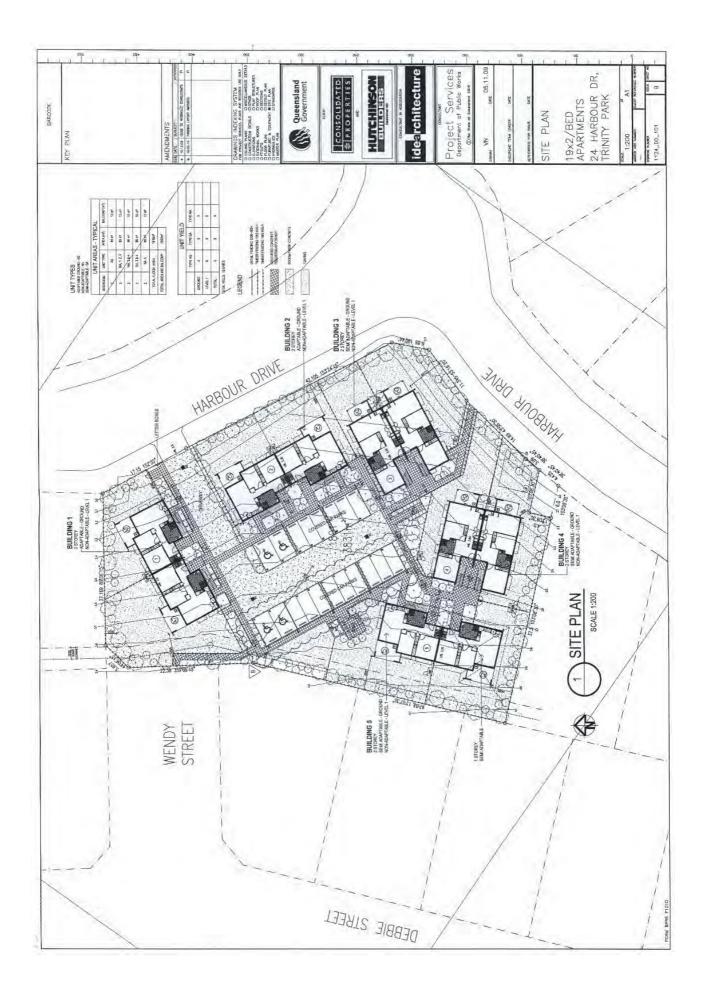
Should you have any further queries relating to this matter please do not hesitate to contact this office on 3227 7088.

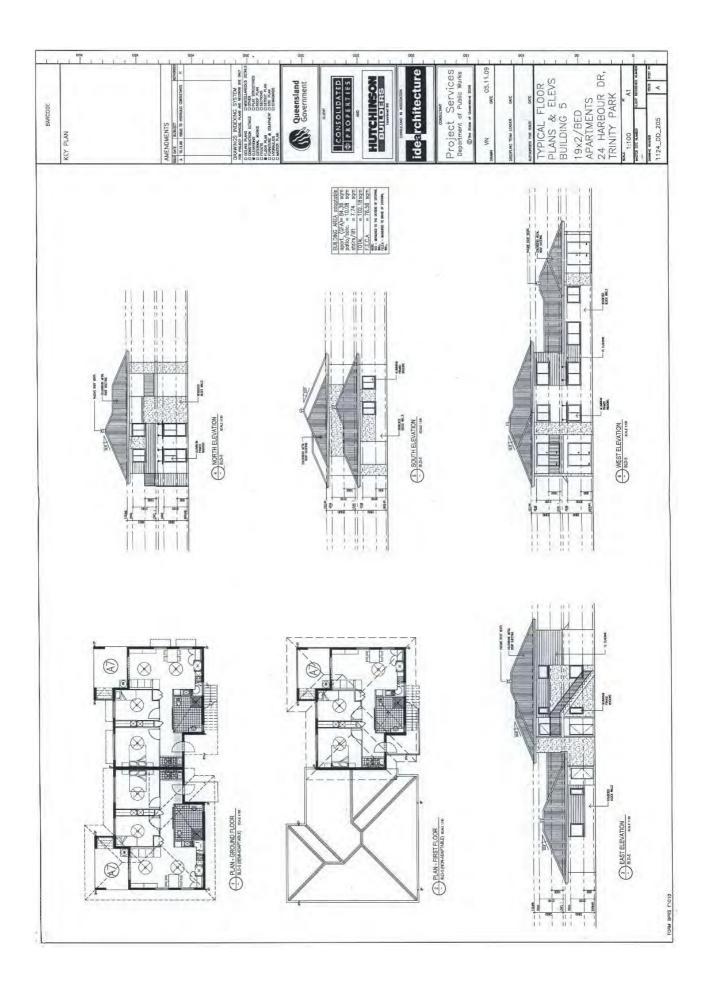
Yours sincerely,

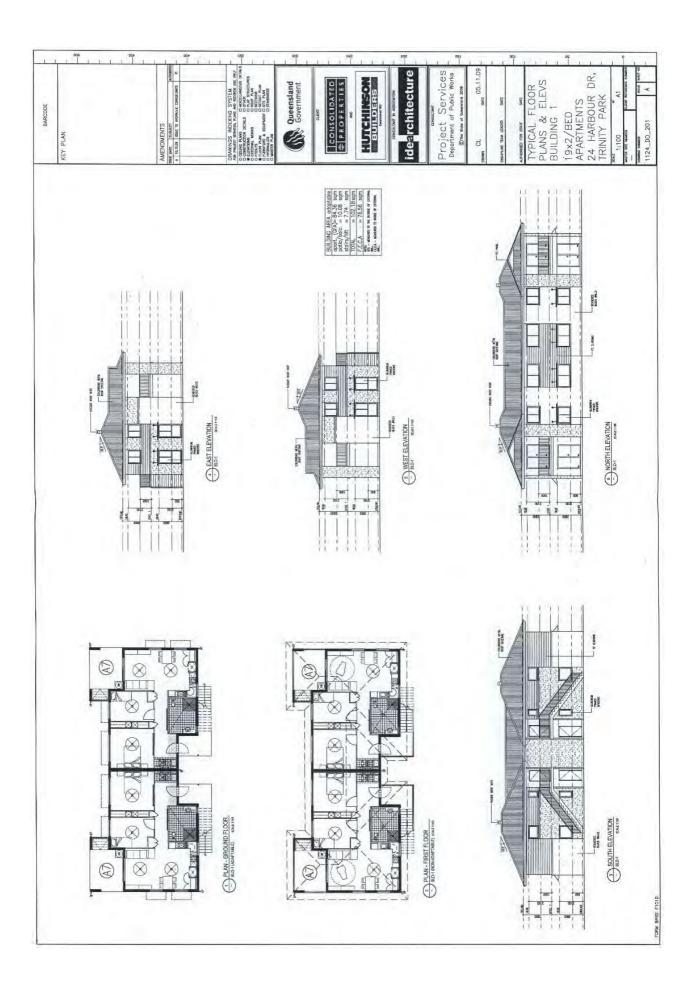
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Chris Rivers Town Planner Housing & Property Portfolio Project Services

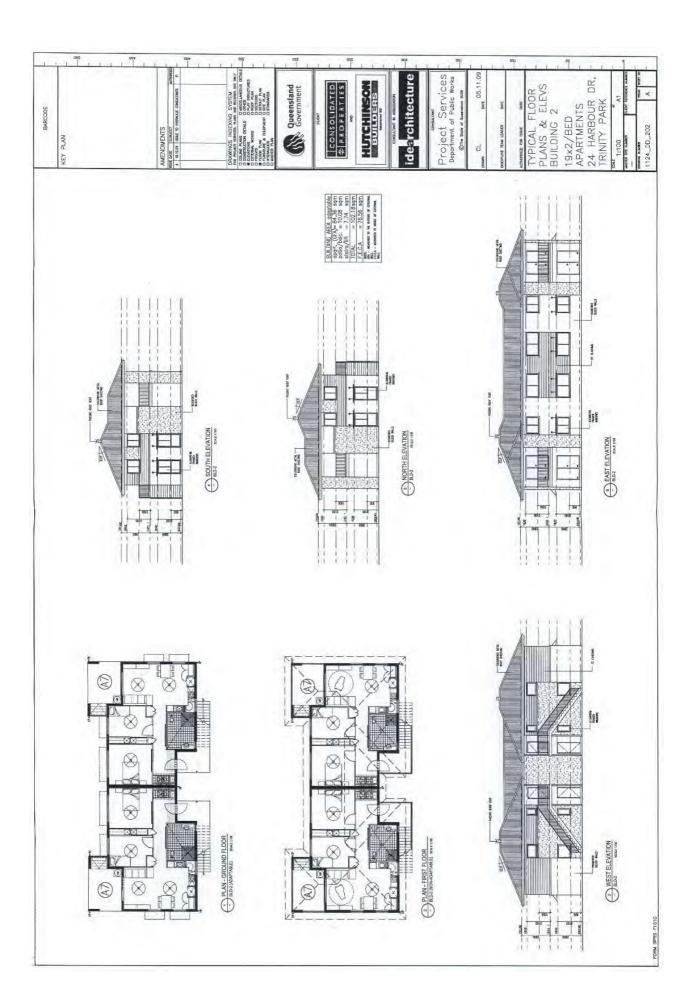
Brisbane Office Level 4 80 George Street Brisbane GPO Box 2906 Brisbane Queensland 4001 Telephone 3227 7088 Facsimile 3225 1204 Chris.rivers@projectservices.qld.gov.au Assured to AS/NZS ISO 9001:1994 Environmental Management to AS/NZS ISO14001:1996



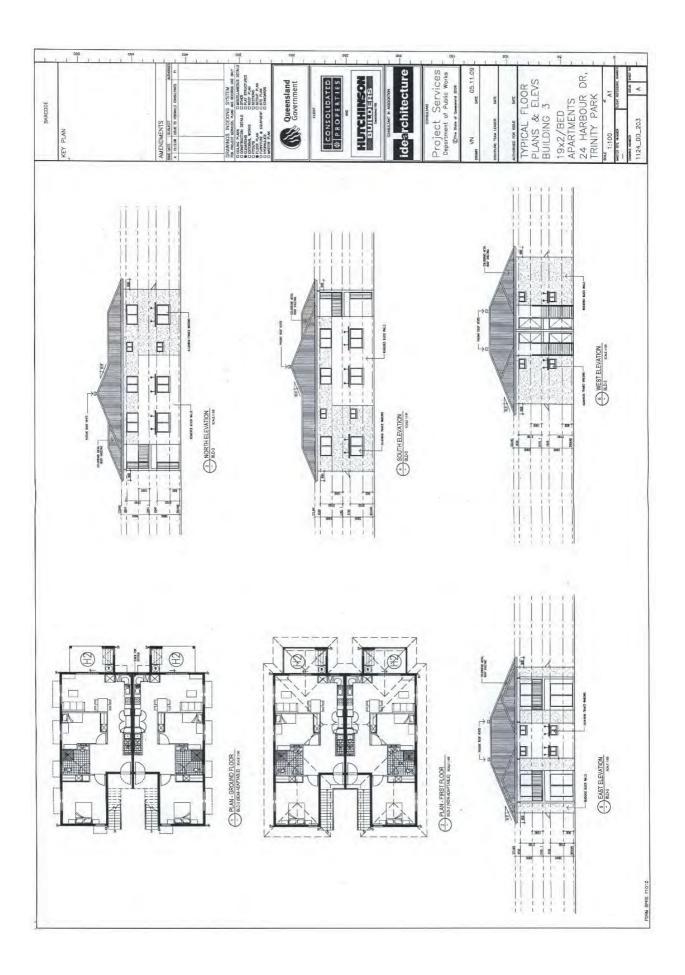


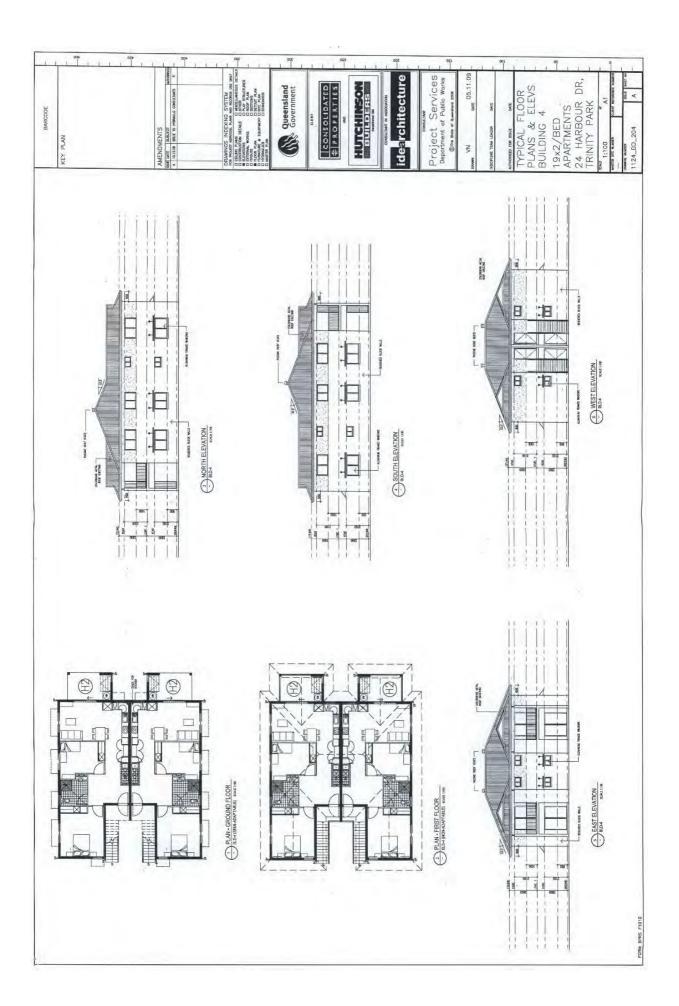


Agenda – Ordinary Meeting 28 April 2010 - #2544487



Agenda – Ordinary Meeting 28 April 2010 - #2544487





Agenda – Ordinary Meeting 28 April 2010 - #2544487

APPENDIX – NOTIFICATION & PLANS FOR EALVILLE DEVELOPMENT



25 March 2010

Chief Executive Officer Cairns Regional Council Planning and Development PO Box 359 Cairns Qld 4870

Attention: Planning Manager

PROPOSED PUBLIC HOUSING DEVELOPMENT 17 O'Hara Street, Earlville

Project Services, a Business Unit within the Department of Public Works, has been appointed to act on behalf of the Department of Communities in relation to the carrying out of public housing developments in accordance with Chapter 9, Part 5 of the *Sustainable Planning Act* (SPA).

It is the Department's intention to develop the above site, described as Lots 8 and 36 on RP717516 for the purpose of developing ten, one-bedroom apartments.

The project is being undertaken under the Nation Building Economic Stimulus Plan (NBESP). The Federal Government is providing some \$1.2 billion towards the NBESP to be completed or committed by June 2011. The State Government has undertaken to deliver a program of 4,000 units of social housing under this Plan.

I advise that the Director General, Department of Communities has determined that, in accordance with Chapter 9 Part 5 of the *Sustainable Planning Act 2009*, the project at 17 O'Hara Street, Earlville is 'not substantially inconsistent' with the relevant Planning Scheme and will progress to construction. In accordance with the requirements of SPA section 722, this letter and plans provides information regarding the proposed public housing development.

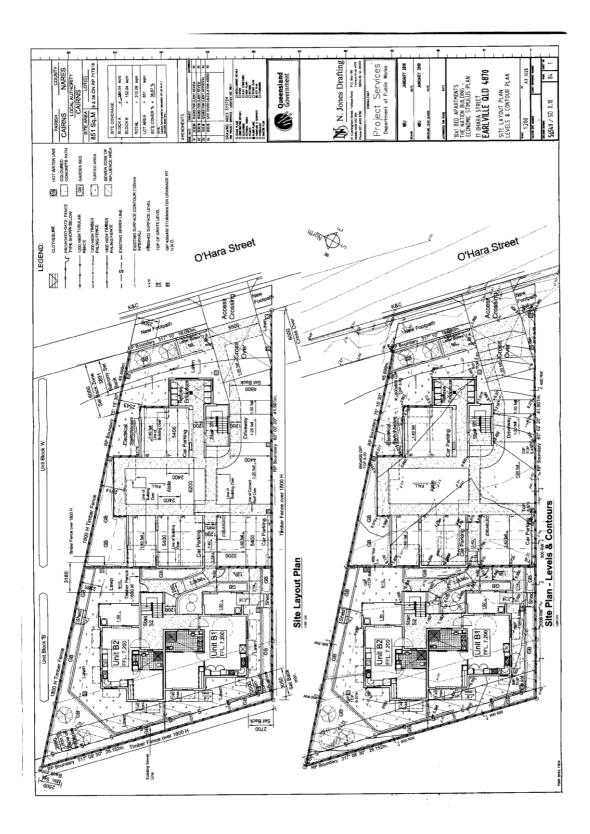
Should you have any further queries relating to this matter please do not hesitate to contact this office on 3227 8790

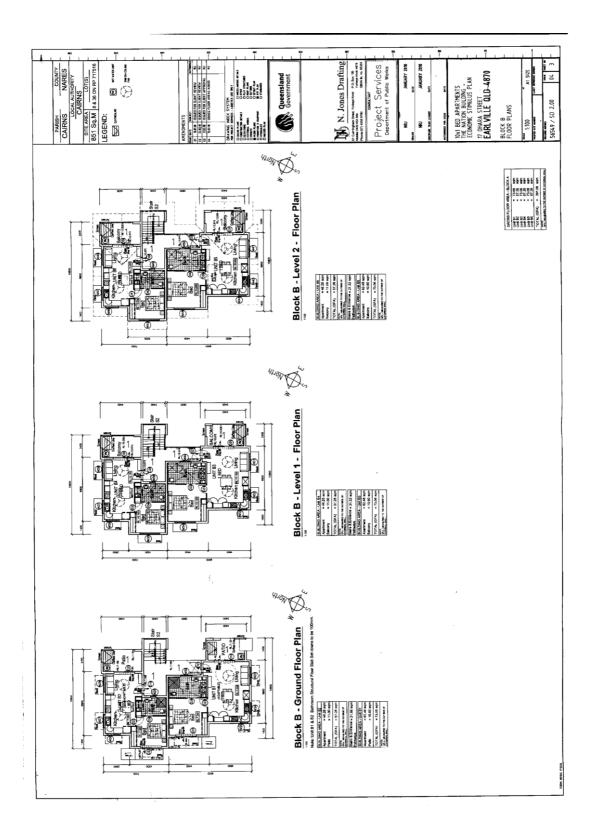
Yours sincerely,

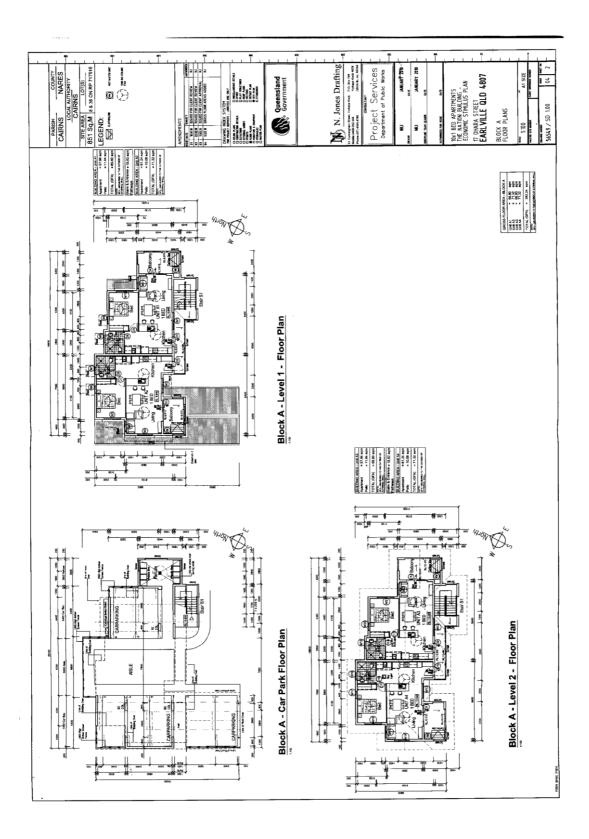
Kelly Graham Town Planner Housing & Property Portfolio Project Services

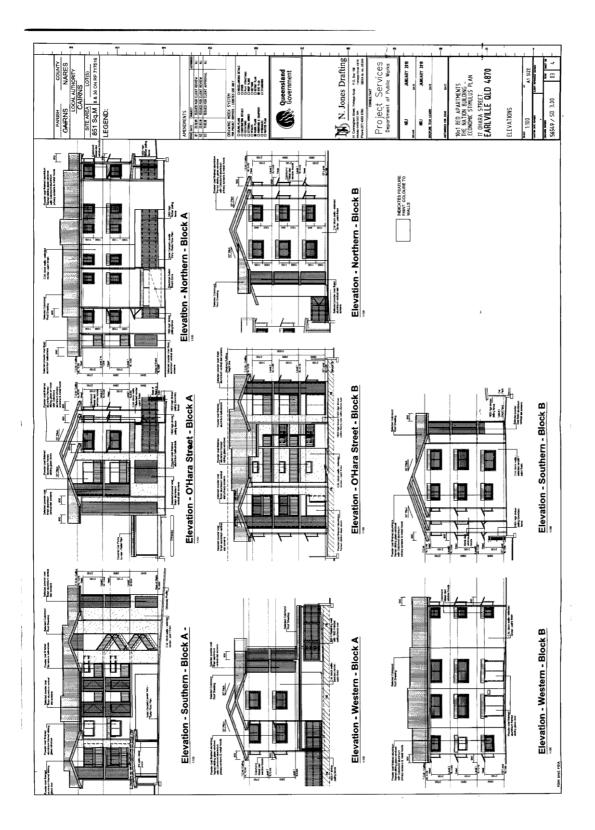
Brisbane Office Level 4 80 George Street Brisbane GPO Box 2906 Brisbane Queensland 4001 Telephone 07 3227 8790 Facsimile 07 3225 1204 Kelly.graham@projectservices.qld.gov.au Assured to AS/NZS ISO 9001:1994 Environmental Management to AS/NZS ISO14001:1996

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